

Florida Forever Water Management District Work Plan Annual Report



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Florida Forever Water Management District Work Plan Annual Report

Introduction

Section 373.199(7), F.S. requires the Northwest Florida Water Management District (District) to annually update the Florida Forever Five-Year Work Plan. The 19th annual update of the plan contains information on projects eligible to receive funding under the Florida Forever Act and Land Acquisition Trust Fund and also reports on land management activities, surplus or exchanged lands, and the progress of funding, staffing, and resource management of projects for which the District is responsible. This plan also applies to land acquisition funds deposited into the Land Acquisition Trust Fund pursuant to s.28(a), Art. X of the State Constitution.

Florida Forever Program

In 1999, the Florida Legislature passed the Florida Forever Act (section 259.105, F.S.) which has continued the state’s long-term commitment to environmental land acquisition, restoration of degraded natural areas, and high-quality outdoor recreation opportunities.

While previous programs focused almost exclusively on the acquisition of environmentally sensitive lands, the Florida Forever program is somewhat different in that it authorizes the use of up to half of the program funding for certain types of capital improvement projects. Eligible uses of these funds include water resource development, stormwater management projects, water body restoration, recreation facilities, public access improvements, and removing invasive plants, among others. The remaining 50 percent must be spent on land acquisition and the table below illustrates actual expenditures for land acquisition using Florida Forever funding.

Table 1 Land Acquisition Expenditures by Water Management Area

Water Management Area	Acres	Dollars Expended
Perdido River	6,044	\$13,535,865
Escambia River	697	\$ 1,231,692
Yellow River	205	\$ 630,046
Choctawhatchee River	4,269	\$ 6,162,350
Econfina Creek	3,663	\$ 7,977,220
Apalachicola River	1,912	\$ 3,981,132
Chipola River	2,440	\$ 5,922,785
St. Marks River	830	\$ 1,862,050
Ochlockonee River	1,529	\$ 1,951,197
TOTAL	21,589	\$43,254,337

Since the inception of the District’s land acquisition program, the goal has been to protect the floodplain of our major rivers and creeks. To date, 224,189 acres have been protected for water resource purposes through the land acquisition efforts of the District either in fee simple or through conservation easements.

Acquisition Planning

The District employs a watershed approach to select and prioritize the water resources and natural systems within the groundwater contribution area and major river basins of northwest Florida. Primary

among the considerations in this process are how specific floodplain or buffer areas help satisfy the District’s water resources and natural system protection objectives; the availability of funds; the seller’s willingness; how different areas fit into the District’s land management strategy; and the size, accessibility, and overall condition of each property. Recommendations from interest groups, landowners, local governments, agency representatives, and other interested parties are given full consideration in the acquisition process.

Subject to receiving funding, the District’s acquisition efforts this year will focus on the purchase of fee simple or less than fee simple (Conservation Easements) projects that protect the quality and quantity of water that flows into and out of springs. The District’s acquisition efforts will focus on acquiring fee or less than fee simple interest in properties located within the Jackson Blue, Chipola, Econfina, and Wakulla Springs Groundwater Contribution Areas. Existing WMAs include the Perdido River, Escambia River, Blackwater River, Yellow River, Garcon Point, Choctawhatchee River/Holmes Creek, Econfina Creek, Chipola River, and Apalachicola River.

In developing the annual update, District staff review projects proposed by DEP’s Division of State Lands in order to minimize redundancy and facilitate an efficient and mutually supportive land acquisition effort.

Approved Acquisition Areas

The approved acquisition areas listed below are not presented on a priority basis. For each of these water bodies, it is desirable to acquire both the floodplain and a natural buffer zone to provide further water resource protection.

Table 2 Approved Acquisition Areas

Rivers & Creeks Originating In Florida	Rivers and Creeks Originating Outside Florida	Springs	Lakes & Ponds	Other Ecosystems, Basins and Buffers
Wakulla River	Apalachicola River	St. Marks River near Natural Bridge	Lake Jackson	Southwest Escambia County Ecosystem
St. Marks River	Lower Apalachicola River Wetland	Spring Lake Spring Group Area	Sand Hill Lakes	Garcon Point Ecosystem
Econfina Creek and other Tributaries of Deer Point Lake	Chipola River	Bosel Springs Chipola River Springs Waddell Springs		West Bay Buffer
Lafayette Creek	Choctawhatchee River including Holmes Creek	Cypress Spring		Sandy Creek Basin
	Escambia River	Hays Springs		Apalachicola Bay and St. Vincent Sound Buffer
	Blackwater River including Juniper, Big Coldwater, and Coldwater creeks	Econfina Springs		
	Ochlockonee River and its major tributaries	Jackson Blue Spring		
	Yellow and Shoal Rivers	Wakulla Spring		
	Perdido River and Bay			

Groundwater Recharge Areas

Such lands may be designated by the District as Recharge Areas for the Floridan, Sand-and-Gravel, and other important aquifers and may be acquired in fee simple or less than fee simple.

Donated Lands

The District may accept donations of lands within its major acquisition areas if those lands are necessary for water management, water supply, and the conservation and protection of land and water resources.

Exchange Lands

The District may exchange lands it has acquired under the Florida Forever program for other lands that qualify for acquisition under the program. The District’s Governing Board establishes the terms and conditions it considers necessary to equalize values of the exchange properties. In all such exchanges, the District’s goal will be to ensure there is a net positive environmental benefit.

Mitigation Acquisitions

Under Florida law, unavoidable losses of natural wetlands or wetland functions require mitigation through the acquisition or restoration of other nearby wetlands. The District is often the recipient of such lands in the form of donations and also serves as the mitigation agent for the Florida Department of Transportation. Whenever possible, the District attempts to acquire mitigation lands contiguous to its existing ownership, but since proximity to the original wetland impact is often paramount, the District will on occasion acquire or manage isolated tracts at times.

Surplus

Chapter 373.089, F.S., allows the Governing Board of the District to sell (surplus) lands or interest or rights in lands to which the District has acquired title or to which it may hereafter acquire title. Any lands, or interests or rights in lands, determined by the Governing Board to be surplus may be sold by the District at any time for the highest price, but in no case shall the selling price be less than the appraised value.

Surplus Lands

District staff conducted an evaluation of all District lands to determine if there were any parcels appropriate for surplus. The parcels recommended for surplus were small, non-contiguous, isolated tracts or connected only on a corner. The following tracts were declared surplus by the District’s Governing Board in 2013.

Table 3 District Surplus Lands

WMA	Acres	County	Acquired Date	Status
Choctawhatchee River	38	Walton	July 31, 1992	Sold for \$42,000 on 10-15-19
Econfina Creek	8.39	Washington	December 19, 1997	For Sale
Escambia River	115	Escambia	April 26, 1994	For Sale

Note to Landowners

It is important to note the District's land acquisition process only involves willing sellers and is usually initiated by landowners offering parcels for sale.

This plan includes a number of areas the District has identified for potential purchase. If your property is included in any of our acquisition areas or maps and you do not desire to sell your land to the District, Florida Statutes require the District to remove your property from the acquisition plan at the earliest opportunity. Please contact the Division of Asset Management at (850) 539-5999 at any time if you wish to remove your property from possible purchase consideration. The District will maintain a list of such requests and annually adjust its acquisition plan accordingly.

Less Than Fee Methods of Land Protection

In less than fee purchases, the District attempts to acquire only those rights in property (i.e., development and land use conversion rights) that are needed to accomplish specific resource protection goals. Such less than fee methods can provide a number of public benefits. First, acquisition funding can be conserved, thereby enabling the protection of more land with limited funds. Also, the property continues in private ownership and thus may remain on local property tax rolls. Moreover, the District does not incur the long-term costs of land management since the property's management and maintenance remains the landowner's responsibility. Not all properties are suitable for less than fee acquisition, but the potential benefits make these kinds of transactions the preferred alternative to the District's typical fee-simple land purchases.

DEP Florida Forever Priority List

The Florida Forever Priority List can be found at:

<https://floridadep.gov/lands/environmental-services/content/florida-forever>

Florida Forever Goals and Numeric Performance Measures

As outlined in Chapter 18-24, F.A.C., the District is required to report on the goals and measures for lands to be acquired under the Florida Forever program. The following page summarizes the goals and measures applicable to the Northwest Florida Water Management District.

Florida Forever Goals and Numeric Performance Measures

Reported as of October 1, 2019

Rule No. 18-24.0022

(2)(d)1. For proposed acquisitions, see the (Florida Forever) Water Management District Work Plan Annual Report in the Consolidated Annual Report.

(2)(d)2. For proposed acquisitions for water resource development projects, see the (Florida Forever) Water Management District Work Plan Annual Report in the Consolidated Annual Report

(3)(a)2. Refer to (Florida Forever) Capital Improvement Work Plan of the Consolidated Annual Report for funded capital improvements identified in SWIM, stormwater, or restoration plans.

(3)(a)3. NFWFMD lands to be treated for upland invasive, exotic plants = <5,000 acres

The District has not conducted surveys to identify the spatial distribution of invasive exotic plant infestation on District lands. It is known that invasive plant problems exist at varying levels on some District lands, and staff treat with herbicide as needed.

(3)(b) New water to be made available through Florida Forever funding for water resource development -

Major water resource development accomplishment has been provided by additions to Econfina Creek Water Management Area (1992-2009). Additionally, Florida Forever funding has in the past contributed to the construction of a 750,000-gallon reuse storage facility for the City of Freeport to serve a 0.6 MGD reuse water service area (project completed in 2009). Funding for water supply development, including construction of water reuse facilities, is primarily provided through the Water Protection and Sustainability Program Trust Fund, NFWFMD General Fund, and local funding. See the NFWFMD Five-Year Water Resource Development Work Program report and Consolidated Annual Report.

(4)(a)1. NFWFMD lands that are in need of and are undergoing restoration, enhancement or management by the District.

In need of restoration, enhancement and management = 4,339 acres

Undergoing restoration or enhancement = 1,264 acres

Restoration completed = 23,384 acres

Restoration maintenance = 23,384 acres

(4)(a)3. Refer to section 3, (Florida Forever) Capital Improvement Work Plan of the Consolidated Annual Report for capital improvements identified in SWIM, stormwater, or restoration plans.

(4)(a)6. NFWFMD lands under upland invasive, exotic plant maintenance control = <10,000 acres

(4)(b) Refer to Water Projects in the Five-Year Water Resource Development Work Program of the Consolidated Annual Report for quantity of new water made available through regional water supply plans.

(4)(c) See (Florida Forever) Land Acquisition Work Plan (Table 6.6) of the Consolidated Annual Report for resource-based recreation facilities by type.

Land Acquisition Projects

The Florida Forever Act, in particular section 373.199(3) F.S., identifies information that must be included for each Florida Forever Project. Some of the required information is relatively general and applicable to all projects. To reduce the redundancies of this plan, general information is provided separately as part of the District's Five-Year Plan for the Florida Forever Program. Specific land acquisition projects are individually identified and detailed information specific to the project is provided in the following pages.

Hurricane Michael substantially impacted northwest Florida in October 2018. According to a report by the Florida Forest Service (<https://www.fdacs.gov/Divisions-Offices/Florida-Forest-Service/Our-Forests/Forest-Health/Forest-Recovery-After-a-Hurricane>), more than 2.8 million acres of forest land were damaged. Restoring and preserving flood protection and nutrient reduction capabilities inherent in these systems is vital not only to protecting the natural resources but to restoring the economy. To help in this effort, this plan identifies the hurricane impact area (as provided by National Weather Service and National Oceanic and Atmospheric Administration) as the Forest Restoration Acquisition Area (FRAA). The goal of FRAA is to work with willing sellers to restore and protect, through conservation easement acquisition, the water quantity and quality benefits afforded by silviculture and agricultural best management practices.

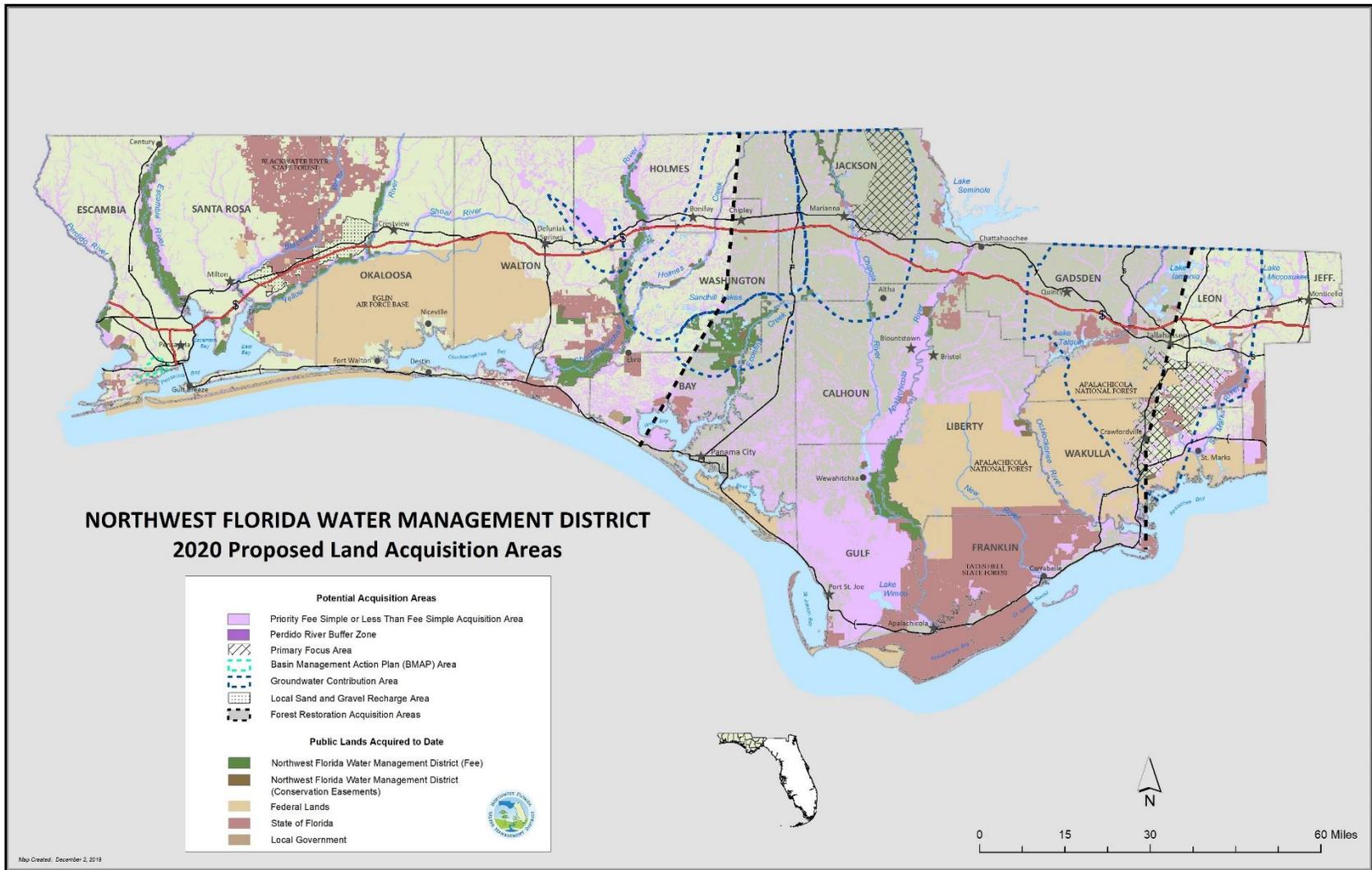


Figure 1 Proposed Land Acquisition Areas 2020

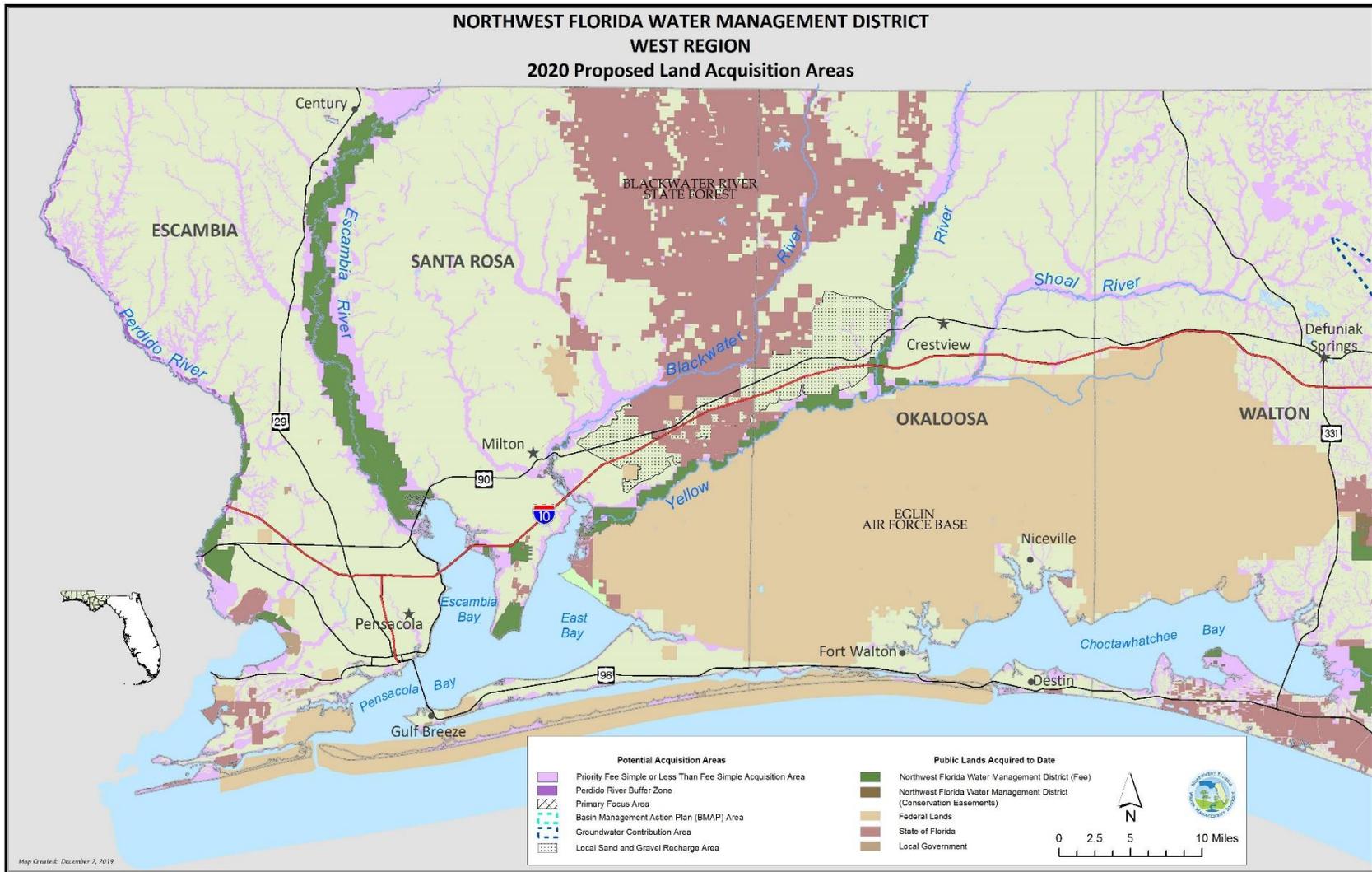


Figure 2 Proposed Land Acquisition Areas, 2020, West Region

FLORIDA FOREVER LAND ACQUISITION PROJECT

Perdido River and Bay Basin

The Perdido River serves as the state line, separating Florida from Alabama (see Figure 2). The Perdido River has been designated an Outstanding Florida Water and Special Water system; a canoe trail; and a recreation area. The upper part of the river is a shifting sand river system, unique to portions of northwest Florida, south Alabama, southern Mississippi, and eastern Louisiana, while the lower end of the river is characteristic of a blackwater stream. The District owns 6,261 acres in fee simple and 4 acres in less than fee between the Perdido River and Bay.

The project area is mostly undeveloped and contains a diverse list of species. Acquisition of any floodplain area along the Perdido River, whether in fee or less than fee, will enhance water quality protection efforts for the Perdido Bay system.

Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on floodplain parcels along the river, around the river mouth, and designated tributaries.

The Perdido Bay is an estuarine system which receives fresh water from the Perdido River. Subsidiary embayments within the Perdido Bay estuary include Tarkiln Bay, Arnica Bay, Wolf Bay, Bayou La Launch, and Bayou St. John. Perdido Key separates Perdido, Tarkiln, and Arnica bays, Bayou La Launch, and Bayou St. John from the Gulf of Mexico. Big Lagoon adjoins Perdido Bay to the east, separating it from Pensacola Bay. Currently, the District owns 810.19 acres along Perdido Bay.

Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on floodplain parcels adjacent to the bay which can enhance water quality protection.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Southwest Escambia County Ecosystem

Several major estuarine drainages including Jones Swamp, Bayou Grande, Big Lagoon, and Tarkiln Bay, intersect in southwest Escambia County (see Figure 6.2). These, in turn, comprise portions of the Pensacola and Perdido bay watersheds. The Priority Fee Simple or Less than Fee Simple Areas border a major urban area containing residential and commercial development.

Protecting the ecological integrity of this area is important to the quality of water resources in the Pensacola and Perdido bay systems. Acquisition will help limit non-point source pollution and untreated stormwater runoff by preventing channelization. Wetlands and upland buffers will also be preserved, and riparian buffer zones will be maintained. Additionally, public access will be improved, and fish, wildlife, and estuarine productivity will be protected.

This acquisition is consistent with a number of major initiatives designed to protect environmental and other public resources in the region. These include water quality treatment systems, acquisition programs for the Jones Swamp Wetland Preserve and the Perdido Pitcher Plant Prairie, and efforts to prevent encroachment on NAS Pensacola. Together with nearby state parks, these acquisitions will provide for a major environmental reserve and greenway system within a rapidly urbanizing area.

Basin Management Action Plan (BMAP) Area

Designated area has groundwater recharge potential.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Escambia River Basin

Beginning at the confluence of the Conecuh River and Escambia Creek above the Florida-Alabama border and discharging into Escambia Bay, the Escambia River corridor (see Figure 2) contains a rich diversity of plant and animal species, as well as many rare fish and waterfowl. The Escambia River basin is broad and well drained in the upper reaches, and swampy below Molino, Florida. While the overall water quality is considered good, many point, and non-point pollution sources empty into the river. Currently, the District owns 35,413 acres in fee and 19 acres in less than fee along the river.

Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on floodplain parcels around the river mouth and designated tributaries.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Garcon Point Ecosystem

The Priority Fee Simple or Less Than Fee Simple acquisition area contains a portion of the Garcon Point Peninsula, which borders Pensacola, Escambia, East, and Blackwater bays (see Figure 6.2). The project area is largely undeveloped and includes a variety of natural communities that are in good to excellent condition. The entire tract provides considerable protection to the water quality of the surrounding estuary, as well as harboring a number of rare and endangered species.

The emergent estuarine marsh that borders several miles of shoreline within the project is an important source of organic detritus and nutrients and serves as a nursery for many of the species found in Pensacola Bay. These wetlands function as stormwater filtration and a storm buffer area, as well as providing erosion controls to the neighboring uplands. A minimum of 13 endangered or threatened species are known to live in the region including the recently listed federally endangered reticulated flatwoods salamander. The northern wet prairie portion is known to be an outstanding pitcher plant habitat.

Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on floodplain parcels adjacent to Escambia and East Bays. Currently the District owns 3,245 acres on Garcon Point.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Blackwater River Basin

Originating in the Conecuh National Forest in Alabama, the Blackwater River (see Figure 6.2) has a large portion of its Florida watershed further protected by the Blackwater River State Forest. In all, nearly 50 miles of the river corridor is remote and undeveloped. As a result, the Blackwater River is considered one of Florida's best-preserved waterways. Currently the District owns 381 acres along the Blackwater River immediately north and south of Milton in Santa Rosa County.

The Priority Fee Simple or Less than Fee Simple Acquisition Area includes considerable floodplain. Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on these parcels. In addition, purchase of lands north and northwest of Eglin AFB, along the I-10 corridor, would provide approximately 52,000 acres of land that has the potential for future water resource development to supplement the constrained potable water sources in southern Santa Rosa and Okaloosa counties. Acquisitions in this area are consistent with the District's Regional Water Supply Plan for Okaloosa, Santa Rosa, and Walton counties to protect future supply sources.

Local Sand and Gravel Recharge Area

In Escambia and Santa Rosa counties, the sand-and-gravel aquifer is the principal source of potable water for public supply. The sand-and-gravel aquifer is unconfined or poorly confined, making it particularly susceptible to contamination by surface land uses. Land acquisition along the I-10 corridor between the Yellow and Blackwater rivers in Santa Rosa County would protect recharge areas that are important for future water supply sources. This area encompasses approximately 52,000 acres.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis prior to acceptance.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over the next five years or more. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Yellow and Shoal River Basin

The Yellow River has its headwaters in Conecuh National Forest in Alabama and forms the northern border of Eglin Air Force Base (AFB) across much of eastern Santa Rosa and western Okaloosa counties (see Figure 6.2). The proposed acquisitions would bring floodplain of the Yellow River in Florida under public ownership. Included in the project is a segment of the lower Shoal River, the largest tributary to the Yellow River. The Priority Fee Simple or Less than Fee Simple Acquisition Area will be given to tracts containing considerable floodplain. Currently the District owns 16,553 acres along the river.

Although the Yellow and Shoal rivers exhibit good overall water quality, both are fed largely by rainwater runoff and are thus susceptible to pollution from land use activities. The Priority Fee Simple or Less than Fee Simple Acquisition Area would provide water quality protection beginning at the Alabama border. Purchase of lands north and northwest of Eglin AFB, along the I-10 corridor, would provide approximately 52,000 acres of land that has the potential for future water resource development to supplement the strained potable water sources in southern Santa Rosa and Okaloosa counties. Acquisitions in this area are consistent with the District's Regional Water Supply Plan for Okaloosa, Santa Rosa, and Walton counties to protect future supply sources.

Local Sand-and-Gravel Recharge Area

The Sand-and-Gravel Aquifer is unconfined or poorly confined, making it particularly susceptible to contamination by land uses. Land acquisition along the I-10 corridor between the Yellow and Blackwater rivers in Okaloosa County would protect recharge areas that are important for future water supply sources. This area encompasses approximately 52,000 acres.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational and educational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

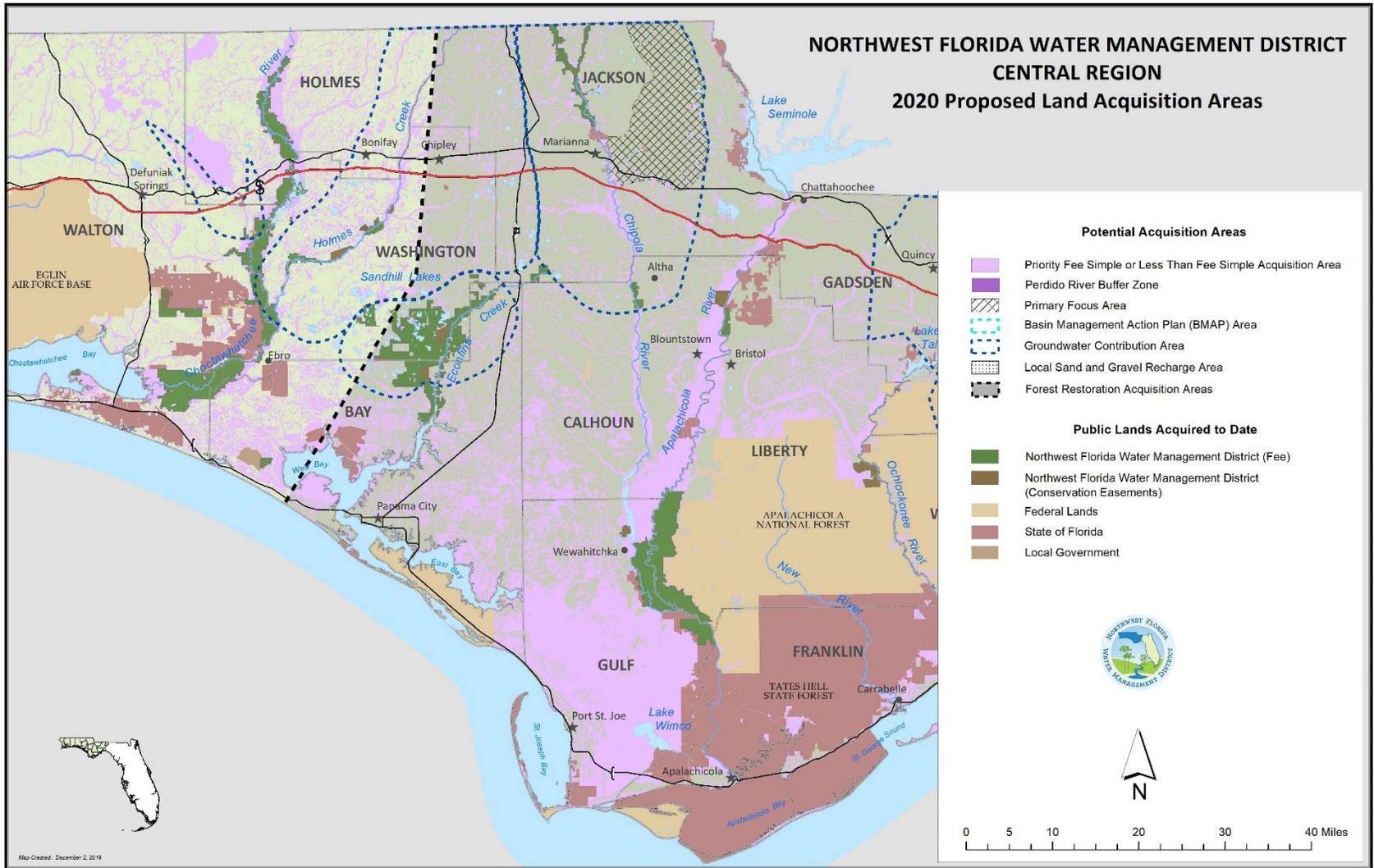


Figure 3 Proposed Land Acquisition Areas, 2020, Central Region

FLORIDA FOREVER LAND ACQUISITION PROJECT

Lafayette Creek

Originating in south central Walton County, the Lafayette Creek drainage basin is located northeast of Freeport, Florida (see Figure 3). The main stem of the creek begins about seven miles east of Freeport and runs due west for about six miles before it turns south and empties into LaGrange Bayou/Choctawhatchee Bay. Purchases with the Priority Fee Simple or Less than Fee Simple Acquisition Area will protect a portion of Magnolia and Wolf creeks, both of which are significant tributaries to Lafayette Creek, as well as protect many diverse natural communities and habitat types. Currently, the District owns 3,160 acres along the creek, including 420 acres for DOT mitigation purposes.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Choctawhatchee River and Holmes Creek Basin

Originating in Alabama and flowing into Choctawhatchee Bay, the Choctawhatchee River/Holmes Creek basin encompasses the second largest floodplain in the state (see Figure 3). Approximately 3,133 square miles of the watershed is in Alabama and 2,052 square miles is in Florida. The river is 170 miles long with about 88 miles in Florida. Although the river basin exhibits localized water quality problems, primarily due to agricultural land use in the upper basin, the overall water quality is considered good. The river basin encompasses 57 springs on Holmes Creek and a variety of habitats including bottomland hardwood forests, marshes, and Tupelo-Cypress swamps.

Due to the river corridor's undeveloped nature, the basin provides habitat for a variety of native wildlife, including several endangered plant and animal species. The river also serves as a breeding and migratory area for both the Alligator Gar and the Gulf Sturgeon. The District currently owns 63,673 acres along the river, creek, and bay in fee and less than fee. Purchases within the Priority Fee Simple or Less than Fee Simple Acquisition Area will be concentrated on parcels containing floodplain along the river and designated tributaries such as Holmes Creek.

Groundwater Contribution Area

In addition, a portion of the Choctawhatchee River and all of Holmes Creek is captured within the Groundwater Contribution Area. Properties within this contribution area may be considered as a potential acquisition, especially those properties improving the quality or quantity of water for springs.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

West Bay Buffer

West Bay is the westernmost embayment of the St. Andrew Bay estuary (see Figure 6.3). The bay supports notable shellfish and seagrass communities, important fisheries, and other environmental and economic resources. The West Bay watershed is characterized by extensive pine flatwoods, as well as hardwood forests, cypress wetlands, mixed-forested wetlands, freshwater marshes, wet prairie, and other wetlands. Salt marshes, inland forested wetlands, and associated upland communities are especially prominent in several areas, including the Breakfast Point peninsula and other lands adjacent to the Burnt Mill and Crooked Creek tributaries.

Like other estuaries, the bay is vulnerable to impacts associated with intensive residential and commercial development. Potential impacts include the long-term degradation as a result of non-point source pollution, as well as habitat loss and fragmentation. Acquisitions within the Priority Fee Simple or Less than Fee Simple Acquisition Area would help prevent such degradation by preserving intact and extensive ecosystem of forests, scrub, salt marshes, and freshwater wetlands. Preserving the associated wetland and upland communities in the vicinity of the bay protects water quality by providing a substantial riparian buffer and maintaining the natural hydrology in the vicinity of the bay. The District currently owns 719 acres in the West Bay Buffer.

In addition to providing for public use and water resource protection, this acquisition will be consistent with several ongoing initiatives, including the West Bay Sector Plan. These initiatives also include efforts to restore seagrass communities in the bay and to improve the treatment and management of domestic wastewater.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Econfina Creek

Econfina Creek is the major contributor to Deer Point Lake, which serves as the public water supply for Bay County, including Panama City, Panama City Beach, and neighboring communities (see Figure 6.3). Properties along the creek contain several spring-run streams, which are imperiled biological communities. The slope forest communities that border considerable lengths of the creek contain some of the highest species diversity encountered in Florida. The project area features high rolling sandhill habitat, steephead ravines, and numerous sandhill upland lakes. Much of the sand hills area is of excellent quality, with a nearly intact ground cover of wiregrass and dropseed. At least 18 species of rare or endangered plants inhabit the sand hills area. The District currently owns 44,057 acres in fee and less than fee, including the 2,155-acre Sand Hill Lakes Mitigation Bank. Purchases will be concentrated on parcels within the Groundwater Contribution Area as well as purchases that improve the quality or quantity of water for springs.

Groundwater Contribution Area

The upper portion of the acquisition project is a significant groundwater contribution area of the Floridan Aquifer and properties within this contribution area may be considered as a potential acquisition, especially those properties improving the quality and quantity of water for springs. The majority of the acreage purchased by the District and targeted for future purchase is one of the most important groundwater contribution areas for the Floridan Aquifer in northwest Florida. Recharge rates in the area have been estimated at 25 to 40 inches per year, and this recharge drives the spring flows along Econfina Creek, the largest tributary of the Deer Point Lake Reservoir. The reservoir currently provides approximately 50 million gallons per day for residential, commercial, and industrial water uses in Bay County.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Sandy Creek Basin

Sandy Creek is a major tributary of East Bay, the easternmost embayment of the St. Andrew Bay estuary (see Figure 6.3). The creek's basin is characterized by extensive wet pine flatwoods, as well as hardwood forests, saltmarshes, cypress wetlands, mixed forested wetlands, freshwater marshes, wet prairie, and other wetlands. Salt and freshwater marshes, inland forested wetlands, and associated upland communities are especially prominent along the creek and its tributaries.

Preservation of the Sandy Creek basin will protect a major tributary basin of East Bay. In doing so, it would preserve water quality and a mosaic of interconnected upland, wetland, stream, and estuarine habitats. Purchases within the Priority Fee Simple and Less than Fee Simple Acquisition Area would protect water quality by providing a substantial riparian buffer and maintaining natural hydrology.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

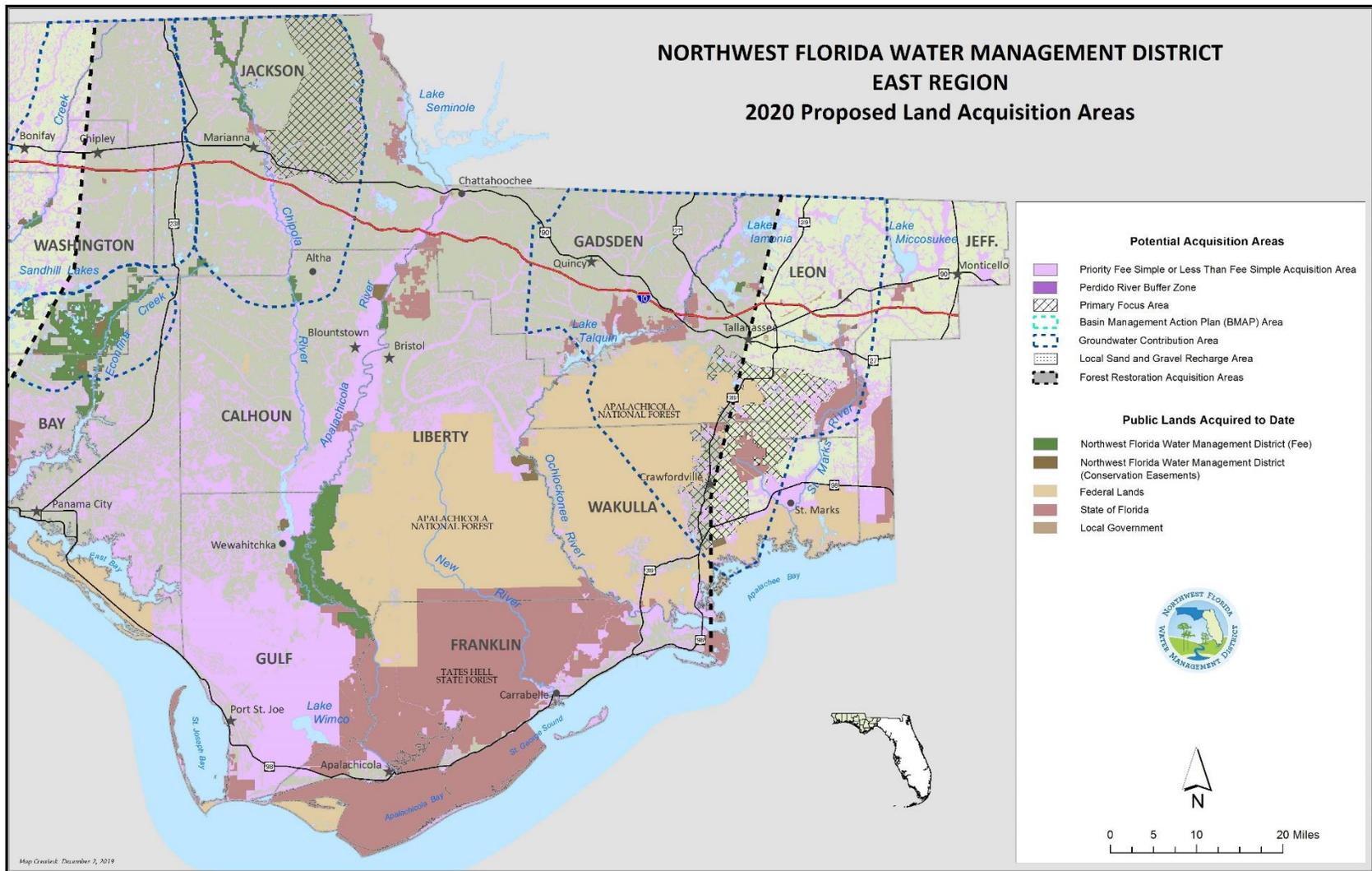


Figure 4 Proposed Land Acquisition Areas, 2020, East Region

FLORIDA FOREVER LAND ACQUISITION PROJECT

Chipola River Basin

Areas along the Chipola River have been identified as a Priority Fee Simple or Less than Fee Simple Acquisition Area. The area lies in Calhoun and Jackson counties (see Figure 4). Acquisitions along the Chipola River will help protect miles of the river bank. In 2009, the District acquired 1,377.76 acres in fee along the Middle Chipola River, including the “Look-N-Tremble” rapids. The District now owns a total of 9,094 acres in fee simple and holds a conservation easement on 810 acres in the Chipola River Basin.

An additional area is identified for Priority Fee Simple or Less than Fee Simple Acquisition along the Chipola River. Spring Lake Spring Group is located in central Jackson County. Acquisition of land in the Spring Lake Spring Group area with its numerous springs and tributaries which flow into the Chipola River will provide enhanced water resource protection to the area.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Groundwater Contribution Area

The Jackson Blue Spring Groundwater Contribution Area, east of the Chipola River, has been identified for fee simple or less than fee simple acquisition to provide protection to Blue Spring and the groundwater contribution area in Jackson County. Properties within this contribution area may be considered as a potential acquisition, especially those properties improving the quality or quantity of water for springs.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Apalachicola Bay and River

Apalachicola Bay has been recognized as a resource of state, federal, and international significance. The bay has extensive fish and shellfish resources, and it supports noteworthy commercial and recreational fisheries and other recreational and economic activities. It has been designated an Outstanding Florida Water, a State Aquatic Preserve, and an International Biosphere Reserve. It includes the Apalachicola Bay National Estuarine Research Reserve and the St. Vincent National Wildlife Refuge (see Figure 6.4). State and federal agencies, as well as the NFWMD, have made extensive investments in acquiring and protecting lands throughout the basin.

Like other northwest Florida estuaries, Apalachicola Bay is vulnerable to impacts associated with development. Such potential impacts include the long-term effects of non-point source pollution and habitat loss and fragmentation. The proposed acquisition would help prevent such degradation by preserving the integrated forest and wetland community bordering St. Vincent Sound and Apalachicola Bay. The acquisition would limit new sources of pollution, prevent habitat loss and fragmentation, and protect the stability and integrity of littoral vegetation. The acquisition would also protect water quality by providing a substantial riparian buffer which would help prevent channelization from new impervious surfaces.

The Apalachicola River begins below Lake Seminole at the confluence of the Chattahoochee and Flint rivers (see Figure 6.4). It has the largest floodplain in the state and is widely regarded as one of the state's most important natural resources. The Apalachicola River supports the highly productive fishery in Apalachicola Bay. The District owns 36,823 acres of river floodplain and holds a conservation easement on 1,550 acres.

Major habitat types along the Apalachicola River include coastal marshes, freshwater marshes, flatwoods, and bottomland hardwood swamp. Water tupelo, Ogeechee tupelo, Bald cypress, Carolina ash, and Swamp tupelo have been identified in the floodplain, as well as numerous species of rare fish. Substantial additional acreage of the Apalachicola system is owned by other public agencies and private conservation organizations. Purchases will be concentrated on parcels within the Priority Fee Simple or Less than fee Simple Acquisition Area.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

Ochlockonee River Basin

The Ochlockonee River originates in the coastal plain of Georgia and traverses parts of five Florida counties (see Figure 6.4). Water quality in the river is lowest when it enters Florida and generally improves as it flows closer to the Gulf of Mexico. The Ochlockonee is primarily fed by rainwater runoff and is therefore susceptible to pollution by land use activities. Large parts of the watershed are publicly owned, including Joe Budd Wildlife Management Area, Lake Talquin State Forest, and Apalachicola National Forest.

The District's primary focus is to acquire less than fee rights on privately owned floodplain land separating existing federal and state properties. Public ownership of the erosion-prone lands bordering this usually fast-flowing river will reduce water quality degradation. The District presently has 3,675 acres in less than fee holdings in the area.

Due to impacts of Hurricane Michael on October 10, 2018, this basin has been identified as part of the Forest Restoration Acquisition Area (FRAA) for potential conservation easement acquisition.

Public Access

All District conservation lands are available for public use. Such uses include fishing, hunting, camping, hiking, boating, swimming, and other recreational activities. Access issues are addressed on a parcel-by-parcel basis.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

FLORIDA FOREVER LAND ACQUISITION PROJECT

St. Marks and Wakulla Rivers

The Wakulla River originates at Wakulla Spring and flows south approximately 10 miles to join the St. Marks River at the town of St. Marks in Wakulla County (see Figure 6.4). The St. Marks River starts east of Tallahassee as a narrow stream, widens considerably below Horn Spring, and then disappears underground at Natural Bridge. After reemerging as a much stronger river at St. Marks Spring, it flows 11 miles to its confluence with the Wakulla River. The St. Marks River supports one of the most heavily used inshore saltwater fisheries in north Florida, the viability of which is largely dependent on the quality of freshwater flowing into the estuarine system. Both the Wakulla Springs State Park and the St. Marks National Wildlife Refuge are major refuges for numerous biological species. The District presently has 1,376 acres under less than fee acquisition in the area.

Wakulla Springs BMAP and Primary Focus Area

Within the Wakulla Springs and Upper Wakulla River BMAP, the Primary Focus Area, east of the Apalachicola National Forest, has been identified for fee simple or less than fee simple acquisition to provide protection to the groundwater contribution area in Wakulla County. Properties within this contribution area may be considered as a potential acquisition, especially those properties improving the quality or quantity of water for springs.

Land Acquisition

Sufficient lands have been identified to allow for a flexible implementation strategy over at least the next five years. The timing of any given acquisition will depend upon such considerations as: availability of funds, Governing Board policy; threats to the resource; availability of willing sellers; tract size; general market conditions; and available staff resources.

Florida Forever District Work Plan

As required by section 373.199(2), F.S., a District five-year work plan identifies and includes projects that further the goals of the Florida Forever Act (section 259.105, F.S.). These include priorities identified in approved surface water improvement and management (SWIM) plans, Save Our Rivers land acquisition lists, stormwater management and water resource development projects, springs and water body restoration projects, and other eligible activities that would assist in meeting the goals of Florida Forever.

From 2003 to 2008, the District provided grant funding to local governments for capital improvements that help implement SWIM projects, water resource development projects, and projects included within stormwater master plans. The program awarded more than \$23 million for 55 stormwater retrofit, restoration, and reuse projects. These grants leveraged significant additional funding, with more than \$52 million in local and other match funding allocated to the approved projects.

No significant appropriations of Florida Forever funds have been made since FY 2008-2009. Table 6.4 includes funding remaining from prior appropriations and includes conceptual projects considered eligible for Florida Forever capital improvement funding.

Table 4 Projects Currently Eligible for Florida Forever Funding

Project	Description	Status	Estimated Cost
Unpaved road sedimentation abatement	Unpaved road stabilization to reduce sedimentation and non-point source pollution; supports water quality improvement and habitat restoration objectives of SWIM plans for all District watersheds	Planning	TBD
Spring habitat restoration	Construction activities to restore and increase public access to riparian and aquatic habitats and shorelines associated with northwest Florida springs	Construction	\$372,480
Stormwater retrofit facilities	Construction of additional cooperative stormwater retrofit projects, providing water quality improvement and improved flood protection, in accordance with approved SWIM plans; funding indicated represents estimated available Florida Forever contribution; total costs to be determined	Planning	TBD
Hydrologic and shoreline restoration	Water resource restoration of shoreline and riparian habitats, and flow regimes, consistent with SWIM plans	Planning	TBD

Project specifics, as noted in section 373.199(2), (3), (4) and (5), F.S., will be provided in the future if projects are able to advance beyond the preliminary planning stage.

Future Florida Forever or special legislative appropriations, and funding from the Land Acquisition Trust Fund, federal grants, local governments, other local matching resources, and potentially other sources may contribute to the implementation of these projects. Final approval of funding for any project requires District Governing Board approval.

Implementation of the 2018-2019 Work Plan

Land Acquisition

In 2019, the District purchased one conservation easement on 58.96 acres for springs protection in Bay County to further protect the Econfina Springs Groundwater Contribution Area.

Land Management

In October 2018, Hurricane Michael severely impacted District lands and the District's Econfina Field Office. Recovery from Hurricane Michael became the highest priority for the District's land managers in the central and eastern land management regions. Recovery activities included initial damage assessments, securing of facilities and clearing debris for essential access, planning and implementing salvage timber harvests, clearing roads and firelines, clearing and repairing recreation sites, contracting for various hurricane recovery activities, and coordinating with FEMA. In addition to hurricane recovery, the District completed numerous land management activities during Fiscal Year 2018-2019. Management and restoration efforts included prescribed burns, native species planting, and timber harvesting across the District's 211,193 managed acres. In addition, the District maintains and improves public access and recreational amenities such as boat ramps, primitive campsites, and swimming and picnic areas. In the pages that follow, Table 6.5 and Table 6.6 provide additional information on specific land restoration activities completed during the year. The Fiscal Year 2019-2020 staffing and management budget by WMA can be found in Table 7.

To date, the District has conserved and protected 224,189 acres primarily through fee simple acquisition. These lands help promote wetland and floodplain functions, groundwater recharge, surface and groundwater quality, and fish and wildlife habitat, as well as protect natural systems. All District-owned lands are accessible to the public and are managed to provide public access and resource-based recreation.

District lands include the majority of the Escambia and Choctawhatchee river floodplains, as well as extensive lands along the Perdido, Blackwater, Yellow, Shoal, and Apalachicola rivers; Lafayette, Holmes and Econfina creeks; and on Perdido Bay, Garcon Point, and Live Oak Point. In addition, the District manages and conducts habitat restoration and maintenance on Yellow River Ranch, Live Oak Point, Ward Creek West, and Sand Hill Lakes Mitigation Bank. The District has acquired the majority of the groundwater recharge area for springs that discharge into Econfina Creek and form a crucial component of the groundwater contribution to Deer Point Lake Reservoir.

Land Management Accomplishments (FY 2018-2019)

- The District conducted prescribed burns on approximately 5,506 acres of District lands, as well as vegetation management (herbicide) and habitat enhancements on 1,270 acres.
- The District completed growth and yield modeling for its pine timber resources to better strategize timber harvests for optimal revenue generation.
- 1,938 camping permits were issued at 90 reservation-only sites on District lands.
- 10 special resource area permits were issued for larger events on District property.
- Seven timber harvests totaling 3,221 acres were active, removing offsite sand pine and thinning loblolly and slash pine. Out of this total, 1,332 acres of timber harvests were salvage harvests that were implemented to remove pine timber downed by Hurricane Michael.

- More than 9,500 acres of District-owned land were surveyed for invasive exotic plants and control measures were implemented for all identified problem areas.

Restoration

The District accomplishes water resource restoration through several interrelated programs, primarily Surface Water Improvement and Management (SWIM), Land Management, longleaf reforestation, and mitigation.

Approved NFWMD plans with substantial restoration components include the following:

- *Apalachicola River and Bay SWIM Plan (2017)*
- *Capital Improvements Plan (Annual)*
- *Choctawhatchee River and Bay SWIM Plan (2017)*
- *Ochlockonee River and Bay SWIM Plan (2017)*
- *Pensacola Bay System SWIM Plan (2017)*
- *Perdido River and Bay SWIM Plan (2017)*
- *St. Andrew Bay Watershed SWIM Plan (2017)*
- *St. Marks River and Apalachee Bay Watershed SWIM Plan (2017)*
- *Tate's Hell State Forest Hydrologic Restoration Plan (2010)*
- *NFWMD In-Lieu Fee Mitigation Program Final Instrument (2014)*
- *East Region Land Management Plan (2019)*

Restoration Accomplishments (FY 2018-2019)

- The District completed hand planting of 1,962 acres of longleaf pine reforestation. These restoration activities improve upland habitat and serve important water resource functions by enhancing water recharge and providing water quality benefits. This work included planting of 1,424,412 longleaf pine tubelings within the Choctawhatchee River, Econfina Creek, and Chipola River WMA's.

Table 5 Restoration, Enhancement, and Maintenance (2019)

Water Management Area	Acres Burned					Acres Planted					Acres Harvested				Acres Treated
	Total	Fuel Reduction	Site Preparation	Growing Season	Wiregrass Propagation	Total	Upland/Wetland Wiregrass and Toothache Grass	Longleaf Pine	Slash Pine	Hardwood	Total	Restoration	Thinning	Habitat Restoration	For Invasive, Non-native or Off-site Species
Escambia River	1,023	1,023													450
Garcon Point	190	190													30
Blackwater River															
Yellow River	66	66													35
Perdido River	95	95													1,142
Choctawhatchee River	2,031	2,031				473	43	430							392
Econfina Creek	1,447	100	1,347			703		703			611	611			
St. Andrews															
Carter Restoration	101	101													
Ward Creek West	342	342													
Devils Swamp Restoration															
Chipola River						75		75			660	660			
Apalachicola River															
Lake Jackson	366	366													
Totals	5,661	4,314	1,347			1,251	43	1,208			1,271	1,271			2,049

Table 6 Access and Recreation Management (2019)

Water Management Area	Picnic Areas	Day Use Sites	Parking Areas	Reserved Camp Sites	Boat, Canoe/Kayak Landings	Portolet Stations	Horse Trail	Canoe Trail	Hiking Trail	Nature Trail	Bike Trail	Access Road	Camp Site Reservations	General Purpose (boundary signs)	Information Signs on District Lands	Weather Pavilions and Wildlife Viewing Towers
	Number Maintained						Miles Maintained						Issued	Signs		Maintained
Escambia River	6	11	12	28	11	10			1	2		27	789	40	7	2
Garcon Point		2	2						3					10	2	
Blackwater River	1	3	3		2					1				8		1
Yellow River		3	3		3			50				42		25		
Perdido River	3	3	4	1	4	10	6	15	6	1		32	94	35	10	1
Choctawhatchee River	12	15	15	24	14	10		15	11			103	689	17	4	11
Econfina Creek (incl. Carter Tract)	14	21	21	25	14	15	56	22	18	2		141	409	38	17	16
Chipola River	1	4	4	3	2	2		6				9	16			1
Apalachicola River	1	1	2	10	2	1						9	23			2
Lake Jackson	1	2	2			1	7		10		7	5				2
Totals	39	65	68	91	52	49	69	108	49	6	7	368	2,020	173	40	36

Table 7 Projected Funding, Staffing, and Resource Management for FY 2019-2020

Region	Water Management Area	Acres	Assigned Staff	Total Funding	Funding for Resource Management
Western	Escambia	35,413		\$161,369	\$108,000
	Escambia Conservation Easements	19		\$850	\$788
	Garcon Point	3,245		\$67,003	\$18,000
	Yellow	16,553		\$80,419	\$31,500
	Blackwater	381		\$13,818	\$6,500
	Perdido	6,261		\$223,064	\$173,250
	Perdido Conservation Easements	4		\$850	\$788
	Western Region Total	61,876	3	\$547,373	\$338,826
Central	Choctawhatchee	60,831		\$447,374	\$281,536
	Choctawhatchee/Holmes Conservation Easements	2,841		\$1,896	\$1,648
	Econfina	39,179		\$796,617	\$537,170
	St. Andrew/Econfina Conservation Easements	2,722		\$2,263	\$1,995
	Ward Creek West	719		\$0	\$0
	Carter Restoration	2,154		\$65,000	\$65,000
	Central Region Total	108,446	5	\$1,313,150	\$887,349
Eastern	Chipola	9,094		\$182,190	\$109,218
	Apalachicola	36,823		\$67,446	\$16,500
	Apalachicola/Chipola Conservation Easements	2,360		\$1,594	\$1,400
	Lake Jackson	539		\$41,193	\$30,950
	St. Marks Conservation Easements	1,376		\$1,813	\$1,580
	Ochlockonee Conservation Easements	3,675		\$2,500	\$2,145
	Eastern Region Total	53,867	2	\$296,736	\$161,793
Regional Totals		224,189	10	\$2,157,259	\$1,387,968

Projected Funding, Staffing, and Resource Management for FY 2019-2020 (cont.)

Other Projects	Acres	Assigned Staff	Total Funding	Funding for Resource Management
Land Management Administration		4	\$1,013,252	\$710,622
IT Initiative			\$477,483	\$440,432
Land Management Database			\$50,443	\$49,389
Florida National Scenic Trail - Econfina Creek			\$10,000	\$10,000
Brunson Landing Tract (owned by FDEP)	348		\$22,445	\$21,383
Washington County School Board Donation			\$268	\$268
Hurricane Michael District Restoration			\$380,000	\$380,000
Cypress Spring Recreation Area			\$39,773	\$39,773
Grand Total	224,537	14	\$4,150,923	\$3,039,835

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