NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT REGULATORY COMMITTEE MEETING AGENDA

District Headquarters 81 Water Management Drive Havana, FL 32333 Thursday April 11, 2013 12:00 p.m., ET

- **1.** Call to Order
- **2.** Review of Consumptive Use Draft Language for Second Round of Workshops Informational Purposes Only
- 3. Consideration of Proposed Language for Changes to District Rules in Bureau of Surface Water
- 4. Adjourn

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

MEMORANDUM

TO: Regulations Committee

FROM: Michael Edgar, Director of Division of Resource Regulation

DATE: April 1, 2013

SUBJECT: Review of Consumptive Use Draft Language for Second Round of Workshops

<u>Program</u>: Consumptive Uses of Water, Chapter 40A-2, Florida Administrative Code Note may also affect: General and Procedural, Chapter 40A-1, Florida Administrative Code and Water Shortage Plan, Chapter 40A-21, Florida Administrative Code

<u>Issue</u>: The Resource Regulation Division is engaged in several rulemaking activities that have been ongoing for approximately a year. This is concurrent with similar efforts among all of the Water Management Districts to streamline and bring consistency to the permitting process. It encompasses virtually all regulatory areas active at the NWFWMD. The effort specifically relating to the Consumptive Use program is locally known as CUPCon and is expected to proceed through the rulemaking process in the coming months, culminating in final rules in the Fall of 2013. At this time, staff is preparing draft rules for a second set of rulemaking workshops to be held in May.

Discussion:

The Department and Districts have completed development of guidelines and language for consistency and streamlining regarding topics in CUPCon Tier 1b and Tier 2. The Department's rule adoption for changes to the Water Resource Implementation Rule are moving forward and additional stakeholder meetings have been held. Presently, all Districts are integrating the CUPCon materials into their individual rules and the NWFWMD. A second set of rule workshops is being held independently by each District in May and the NWFWMD draft rule language will be available before the workshops for the public to review. Three workshops are scheduled in NWFWMD for public participation, as listed below.

Workshop Date	Location	Time
May 14	NWFWMD Headquarters, Governing Board Room 81 Water Management Drive Havana, FL 32333 Located off Highway 90 West in Midway, Gadsden County	1:00 pm Eastern
May 15	Escambia County Board of County Commission Chambers Board Chambers, Room 100 221 Palafox Place Pensacola, FL 32502	1:30 pm Central
May 16	Jackson County Agriculture Conference Center 2741 Pennsylvania Avenue Marianna, FL 32448	5:30 pm Central

Once public comments are received and addressed or incorporated, it is then anticipated that the districts will develop final rule language and NWFWMD will bring this language to the Board for approval in July. With Board approval at that time, staff will notify the Office of Fiscal Accountability and Regulatory Reform (OFARR), publish the notice of proposed rule (NPR), provide the NPR to the Joint Administrative Procedures Committee (JAPC) for review and schedule a public hearing for rule adoption by the Board with a view toward the rule having an effective date in October. The Department continues to coordinate all activities by the Districts and the anticipated schedule of hearings and filings is below. Information regarding all CUPCon activities is available from the FDEP web page (http://www.dep.state.fl.us/water/waterpolicy/cupcon.htm) for which there is a link provided on the District's web page.

The proposed rule changes will reduce regulation in other parts of the state and, with one exception, it does not markedly affect the way NWFWMD implements its consumptive use permitting (CUP) program. A summary of the changes in the draft rule is provided. The one significant change is a simplification of permitting thresholds. Immediately, 153 current permits will fall below the revised thresholds in the District and will no longer need an Individual Water Use Permit. These are predominantly small permits whose total average allocation is 2.1 million gallons of water per day. A portion of these will be regulated under a newly created permit category "Registered General" and the remainder of the uses will be authorized under a General Water Use Permit. There are approximately 112 separate users of eight-inch diameter wells (71 agricultural users) who will now need to obtain an Individual Water Use Permit. The 112 users represent an estimated total of 10 million gallons of water per day average. These changes in thresholds, collectively, will refocus permitting efforts on larger users.

The District has developed a plan to ease the application process to the fullest extent for the agriculture permittees that will be in transition and has coordinated with the Department of Agriculture and Consumer Services (DACS) through the entire CUPCon process. In one proactive step, NWFWMD is increasing partnership with DACS and the Natural Resource Conservation Service to expand mobile irrigation lab (MIL) services in the District. MILs provide free irrigation efficiency analysis and consultation for farmers to help conserve water, energy and money. Other ways of easing the process for all permittees in transition include:

- District personnel contact with well owners to explain rules and permitting process,
- Limiting the information the applicant will have to provide,
- District staff assistance in preparing applications for well owners,
- Waiving permit application fee, and
- Phasing-in the process by concentrating on different areas of the District over a span of weeks.

Schedule for Remaining Rule Development Process:

The rule development and adoption process is being coordinated by the Department and will be comprised of the following steps. If the rule is challenged, additional actions will be required.

April 12	All Districts submit notices of workshop to the Florida Administrative Review (FAR)
May 14-16	Second round of public workshops (with draft language)
July 11	Present final rule language for Governing Board approval
July 26	Provide notification to OFARR that NWFWMD is preparing to file the NPR
August 2	Submittal of the NPR for publication in the FAR concurrent with submittal for JAPC
	review
September 12	Presentation of the final rule to the Governing Board for adoption
September 13	Filing with Department of State / Bureau of Administrative Code
November 1	Effective date of new rule

Chapter 40A-2, F.A.C.-Summary of Revisions

Rule Number	Rule Number Rule Title Description of Current Rule		Change	Effect	
		Administrative procedures	Adding method and form for fee		
40A-1.2025	· · · · · · · · · · · · · · · · · · ·		reduction certification	ease applicant burden	
	Permit Application	Procedures for administrative			
40A-1.203	Procedure	handling of applications	Minor language clarification	None	
	Suspension, Revocation and Modification of	Procedures to revoke or change	add language allowing permittees to		
40A-1.205	District Permits.	permits	surrender a permit and form	ease permittee burden	
		Summary statement of purpose of			
40A-2.011	Policy and Purpose	the Chapter and the program areas addressed	Replaced with statement of purpose more consistent with other Districts	None	
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		Provides definitions of terms	Added and revised a number of		
40A-2.021	Definitions	necessary to understand and apply rules of this Chapter	definitions to facilitate the Applicant Handbook and other rule changes	None	
40A-2.021	Definitions	apply rules of this chapter	Transpook and other rule changes	Reduce regulation for 153 current,	
				small permittees and require	
404 2 044	Daniel Daniel	Enumerates circumstances in	Implemented the CUPcon changes to	permitting for 112 new, larger	
40A-2.041	Permits Required	which a permit is required	the Permit Thresholds	individual permits.	
		Identifies water uses exempted	Implement the CUPcon changes-		
		from Individual Water Use	moving general permits to section		
40A-2.051	Exemptions	Permitting Identifies criteria for granting a	40A-2.061	None	
40A-2.061		General Water Use Permit,	Implement CUPcon changes-Contains		
[Formerly 40A-		including limitations and	general permit criteria and adds		
2.302]	General Permits by Rule	conditions	general permits for specific uses.	None	
		Identifies application forms and	CUPCon Application Forms; adds Statutory reuse provisons;	Updated forms will make	
		required information to be	conservation plan requirement for	application easier and more	
40A-2.101	Content of Application	submitted with each	utilities to reflect CUPCon changes	convenient	
			Add fee for Letter Modification and		
		Identifies processing fees for	fee reduction form per Section		
40A-2.201	Permit Processing Fee	consumptive use permits	218.075 F.S.	None	
		Identifies areas reserved from use			
		by permit where consumptive withdrawals of surface water are			
40A-2.223	Reservation of Water	not in the public interest	Delete 2016 expiration	Extend Reservation	
		Sets forth requirements for			
	Conditions for Issuance	application review and permit issuance; currently no Applicant	Completely replaced with CUPcon		
40A-2.301	of Permits	Handbook	language	None	
			- <u>-</u>		
		Government of the	E contrato de la contrato del contrato del contrato de la contrato del contrato del contrato de la contrato del contrato de la contrato del la contra	Reduce regulation for qualifying	
40A-2.321	Duration of Permits	Specifies duration of water use permits	Expanded to provide for Statutory durations	applicants by providing 20-year permit durations	
-UN 2.321	Daration of Fermits	permits	aurations	Reduce regulation by allowing	
				requests for minor changes to	
404 2 224	MAN Altinoping of December	Specifies terms to modify	Expanded to provide for Letter	permit without full permit	
40A-2.331	Modification of Permits	unexpired permit	Modifications	application and fee	

Rule Number	Rule Title	Description of Current Rule	ption of Current Rule Change		
		Specifies terms for the transfer of			
	Individual and General Water Use			Simplify process for owners to	
		permits and references where to	Adding owner ability to transfer to	control Water Use Permit for their	
40A-2.351	Transfer of Permits	obtain form	self without permittee authorization.	property	
				Reduce regulation by allowing	
		Specifies terms to renew an	Remove limitation on renewal	permit duration to be extended at	
40A-2.361	Renewal of Permits	unexpired permit	timeframe	the time of any modification	
				More simple pumping report form,	
		Sets forth conditions imposed	Update with Tier I Standard	more frequent submittal,	
		during application review and	Conditions & Compliance forms from	additional forms clarify reporting	
40A-2.381	Limiting Conditions	permit issuance	CUPCon	format. Limiting condition by use	
		Specifies criteria for issuing a		None [changes internal processes	
40A-2.441	Temporary Permits	temporary water use permit	Repeal	only]	
			Reduce number of use types to be	Simplify selection of use type for	
40A-2.501	Permit Classification	Identifies permit classifications	more consistent with other districts.	applicants.	
	Declaration of Water	References Rule 40A-21, FAC,			
40A-2.511	Shortage	Water Shortage Plan	None	None	
	De le colte de CMA	Sets forth criteria used to			
404 2 004	Declaration of Water	determine that an area in the	N	l.	
40A-2.801	Resource Caution Areas	District is a Water Caution Area	None	None	
		Designates Water Resource			
	Water Resource Caution	Caution Areas and criteria for			
40A-2.802			Minor tachnical changes	None	
40A-2.602	Areas	issuance of permit in each area.	Minor technical changes	None	
			New Permit Application Forms &	Clarify & simplify submittals for	
40A-2.901	Forms	Lists forms used with this Chapter		permittees and for staff	
70A-2.301	1 011113	Lists forms used with this Chapter	Compliance Submittal Forms	permittees and for stall	
	Areal Boundary Maps for	Establishes general areal	Revised to reflect new permit	Reduction in regulation for	
40A-2.902	Water Use Permitting	boundaries for Areas A, B and C	threshold areas	permittees in four coastal counties	
10.1 2.502	Trater ose remitting	boundaries for Areas A, b und C	tineshold dreas	permittees in roar coustar countries	
	Areal Boundary Maps for				
		Describes areal boundaries for		Correct map extent of Telogia	
40A-2.904	Areas	Water Resource Caution Areas	Technical Edits	Water Resource Caution Area	
	1 500	The state of the s		TITLE NECOCIO SUCCIONALE	

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

MEMORANDUM

TO: Regulations Committee

FROM: Michael Edgar, Director of Division of Resource Regulation

DATE: March 25, 2013

SUBJECT: Proposed Language for Changes to District Rules in Bureau of Surface Water

In February, Division staff briefed the Governing Board on different rulemaking efforts being conducted. The purpose of this memo is to inform the Governing Board of the Bureau of Surface Water Regulation's progress and request authorization to proceed to the next step.

<u>Programs</u>: Management and Storage of Surface Waters, Chapter 40A-4, F.A.C.; Regulation of Agricultural and Forestry Surface Water Management Projects, Chapter 40A-44, F.A.C.; Works of the District, Chapter 40A-6, F.A.C.; General and Procedural, Chapter 40A-1, F.A.C.

<u>Issue</u>: The Bureau of Surface Water Regulation is requesting Governing Board approval of the submitted rule language so that staff can advertise the Notice of Proposed Rule (NPR) in the Florida Administrative Register (FAR).

<u>Discussion</u>: The Bureau has prepared what is expected to be final language in the rule amendments for the four rule chapters referenced above (three to be amended, one to be repealed). These rule changes include:

- Incorporating forms and reference materials used in the rule by adopting by reference;
- Correcting, simplifying and reducing the rules where possible, increasing their "user friendliness";
- Addressing the Joint Administrative Procedures Committee (JAPC) comments on the rule by changing "may" to "shall";
- Reflecting recent changes in statute by changing processing times and delegations to staff;
- Correcting transfers of Operation and Maintenance permit procedures.

If the Governing Board approves the draft language, staff will notify the Governor's Office of Fiscal Accountability and Regulatory Reform (OFARR) that we intend to advertise the NPR. The NPR will then be simultaneously advertised in the FAR and submitted to the JAPC. Once the NPR is published, the District must finalize the rule within 90 days. The Governing Board will vote whether to finalize the rule at a public hearing for adoption, after which, the rule(s) can be filed for adoption with the Bureau of Administrative Code, (BAC). Twenty days after the Adoption Package for each rule has been filed with the BAC, the rule becomes effective.

Staff anticipates the adoption hearing will be scheduled for July and the amended rule effective August 1, 2013, unless the JAPC requires substantive changes to the proposed language.

Recommendation:

Staff requests authorization to proceed with the notification of the Governor's Office of Fiscal Accountability and Regulatory Reform; submittal of the proposed amendments to the Joint Administrative Procedures Committee for review and comment; the advertisement of the Notice of Proposed Rule in the Florida Administrative Register; and the scheduling of a public hearing before the Governing Board for rule adoption.

Attachments

Attachment 1,

Proposed Changes to Chapter 40A-1, FAC General and Procedural

CHAPTER 40A-1 GENERAL AND PROCEDURAL RULES (Formerly 16G-1)

40A 1.004	Agreements
40A-1.0045	District Funds
40A-1.021	Definitions
40A-1.1002	Variances from Water Shortage Plan
40A-1.1003	Variance and Emergency Variance or Authorization Procedures
40A-1.1010	Point of Entry Into Proceedings
40A-1.1020	General Procedures for Permit Applications (Repealed)
40A-1.1030	Contract Bidding – Resolution of Protest (Repealed)
40A-1.1040	General Permits (Repealed)
40A-1.180	Procedures for Contracting for Professional Services (Repealed)
40A-1.181	Contract Bidding – Reservation of Rights (Repealed)
40A-1.182	Contract Bidding – Resolution of Protest (Repealed)
40A-1.2025	Fees
40A-1.203	Permit Application Procedure
40A-1.205	Suspension, Revocation and Modification of District Permits
40A 1.206	Temporary Permits
40A-1.207	Complaints
40A-1.208	Administrative Enforcement Action
40A-1.209	Emergency Action
40A-1.510	District Investigations and Probable Cause Determination

40A-1.004 Agreements.

The following agreements have been entered into by the District and are hereby incorporated by reference.

- (1) With the Department concerning Mitigation Banking in the Northwest District, dated 1994;
- (2) With the Department concerning permitting of potable wells in areas of contaminated ground water in Jackson County, dated 1990:
- (3) With the Department and the Department of Health and Rehabilitative Services concerning permitting new potable wells in areas of contaminated groundwater, dated 1992;
 - (4) With the Office of Trade, Tourism and Economic Development, dated 1997;
 - (5) With the Department of Environmental Protection concerning procedures for handling permit applications, dated 1981.

Rulemaking Authority 373.044 FS. Law Implemented 373.046, 373.083 FS. History-New 3-2-00.

40A-1.0045 District Funds

- (1) District funds may be disbursed with the Board's approval by check bearing the signatures or facsimile signatures of the secretary-treasurer or assistant secretary-treasurer, and the chairman or vice chairman. All general and interfund checks issued shall be reported to the Board at its next regular meeting.
- (2) The Executive Director shall serve as the assistant secretary-treasurer.
- (3) District funds may be disbursed, by wire or electronic transfer. The Executive Director, or his designee, shall authorize and supervise all wire or electronic transfers of District funds, and shall report all wire or electronic transfer transactions to the Board at its regular meeting following such transaction.
- (4) The Executive Director shall provide written instructions to each financial entity that will be transferring District funds by wire or electronic transfer indicating which District staff shall have the authority to request wire or electronic transfers of District funds.

Rulemaking Authority 373.044, 373.113 FS. Law Implemented 373.553 FS. History-New 10-1-84, New

40A-1.203 Permit Application Procedure.

- (1) through (2) no change.
- (2) A permit application shall be:
- (a) through (b) no change.
- (3) No later than 30 days after receipt of an application for a surface water management permit pursuant to subsection 40A-44.041(2), F.A.C., an agricultural or forestry surface water management permit pursuant to paragraph 40A-44.041(2)(b) or (c), F.A.C., or an Individual water use permit pursuant to Rule 40A-2.031, F.A.C., the District shall publish a notice thereof in a newspaper having general circulation as defined in Chapter 50, F.S. or by any other manner allowed by Statute. In addition, the District shall provide a copy of the notice to any person who has filed a written request for notification of any pending applications affecting the particular designated area. Interested persons may object to or comment upon the proposed permit in writing by the date specified in the notice. The District may request persons submitting objections or comments to furnish additional information. The District may consider objections or comments received after the designated time period if proposed agency action has not been taken on the application. The District will provide the applicant with a copy of all objections and comments received.
 - (4) through (5). No change.
- (6) If additional information submitted to the District incorporates or results in material changes in the proposed activity for which the applicant seeks a permit, the application will be considered to have been amended and the proposal contained in the original application will be deemed withdrawn. The District shall have 60 90 days from the date of receipt of the additional information in which to approve or deny the amended application and such application shall be subject to review for completeness under subsection (5) above.
- (7) The District shall notify the applicant of the date on which the application is declared complete. Within a reasonable time thereafter, the District shall prepare a staff report, which shall contain its recommendations regarding the subject application. A Notice of Proposed Agency Action and the staff report shall be furnished to the applicant and to those persons who have filed written requests pursuant to subsection (4). The Notice shall state the District's intention to recommend that the Board or its designee approve, approve with conditions, or deny the permit application and shall specify a date for filing a petition for administrative hearing which shall be not less than 21 days after the date of mailing of the Notice of Proposed Agency Action. Substantially affected persons shall have the right to request an administrative hearing under Section 120.569, F.S., and Part V of these rules by filing a petition for administrative hearing with the Agency Clerk by the date specified in the Notice of Proposed Agency Action.
 - (8) through (12) no change

Rulemaking Authority 373.044, 373.113 FS. Law Implemented 120.60 FS. History-New 10-1-84, Amended 1-5-86, 7-1-98, 3-2-00.

40A-1.205 Suspension, Revocation and Modification of District Permits.

- (1) The District shall may suspend or revoke a permit, in whole or in part, or employ any of the remedial measures authorized by Section 373.439, F.S., when it determines that the permittee or his agent has:
 - (a) Submitted false or inaccurate information on an application, operational report, or completion report;
- (b) Violated Chapter 373, F.S., and the rules promulgated thereunder, or any other provision of Florida law related to the operations of the District;
 - (c) Failed to comply with an administrative order issued pursuant to Section 373.119, F.S.;
 - (d) Violated a condition of the permit; or
 - (e) Failed to allow inspection of the subject property.
 - (2) through (4) no change.
- (5) A petition for a formal hearing pursuant to Section 120.57(1), F.S., must comply with Rule 40A 1.521, F.A.C. When a formal hearing is requested, the permittee or other affected persons shall admit or deny each finding of fact contained in the Notice of <u>Proposed Agency Action</u> Intention, or state that the permittee is without knowledge as to the same, which shall be deemed to be a denial. The District may decline to hold a formal hearing when there are no disputed issues of material fact.
 - (6) through (9) no change

Rulemaking Authority 373.044, 373.113 FS. Law Implemented 373.243, 373.246, 373.429 FS. History-New 10-1-84.

40A-1.206 Temporary Permits.

The Board or the Executive Director is authorized by statute to may issue temporary permits for consumptive water use while an application is pending pursuant to Section 373.244, F.S. A temporary permit request must be made in writing by the applicant. Prior to the issuance of a temporary permit, the applicant may be requested to waive any right under Section 120.60, F.S., to have his application approved or denied within 90 days after receipt of the application or additional information requested by the District.

Rulemaking Authority 373.044, 373.113 FS. Law Implemented 373.244 FS. History-New 10-1-84.

Attachment 2.

Proposed changes to 40A-6, FAC, Works of the District

CHAPTER 40A-6 WORKS OF THE DISTRICT

40A-6.011	Policy and Purpose
40A-6.021	Definitions
40A-6.041	Permit Required
40A-6.091	Works of the District
40A-6.101	Content of Application
40A-6.201	Permit Processing Fee
40A-6.301	Conditions for Issuance of Permits
40A 6.321	Duration of Permits
40A-6.331	Revocation and Modification of Permits
40A-6.351	Transfer of Permits
40A-6.381	Limiting Conditions
40A-6.411	Completion Reports
40A-6.451	Emergency Authorization
40A-6.461	Inspections (Repealed)
40A-6.481	Remedial and Emergency Measures
40A-6.491	Unlawful Use (Repealed)
40A-6.901	Forms and Instructions

40A-6.011 Policy and Purpose.

- (1) The rules of this chapter are published to provide protection for the works of the District by establishing procedures to be followed by those who find it necessary to connect to, withdraw water from, discharge water into, place construction within or across, or to otherwise make use of the works of the District. State law prohibits such work unless approved by the Governing Board of the District.
- (2) "The Works of the District" shall be specifically named in this chapter as these works are established by the Governing Board.
 - (3) This chapter should be read in conjunction with Chapter 373, Florida Statutes.

Rulemaking Authority 373.044, 373.113, 373.171 FS. Law Implemented 373.084, 373.085, 373.086, 373.087, 373.103, 373.139 FS. History–New 4-14-80, Formerly 16G-6.01, Amended 10-29-80, 3-2-00.

40A-6.101 Content of Application.

- (1) All permit applications under this chapter shall be filed with the Governing Board on NWFWMD Form No. 67 "Northwest Florida Water Management District Works of the District Permit Application", appropriate forms provided by the District. which is hereby incorporated by reference. Copies of the form may be obtained from the District's website www.nwfwmd.state.fl.us. All applications shall be signed by the owner, lessee, or their authorized agent, of the land included in or adjacent to that portion of the works of the District involved in the proposal or by the owner, lessee, or their authorized agent, of the land served if the proposal is a drainage or withdrawal.
 - (2) Each permit application shall include:
 - (a) no change
- (3) A request for additional information will be submitted to the applicant as soon as possible, but in no case later than 30 days following receipt of the application. The request will contain a list of all information required to complete action on the permit. Final action on the application will be taken within 60 days following receipt of all required information or a request from the applicant to consider the application complete and to begin processing.

Rulemaking Authority 373.044, 373.113, 373.171, 373.418 FS. Law Implemented 373.084, 373.085(1), 373.413, 373.416, 373.426 FS. History–New 4-14-80, Amended 2-1-82.

40A-6.321 Duration of Permits.

The permit becomes effective upon the date of delivery to the permittee and is valid for the period stated on the permit unless

cancelled by the District pursuant to subsection 40A 6.331(1), F.A.C.

Rulemaking Authority 373.044, 373.113, 373171, 373.418 FS. Law Implemented 373.084, 373.085(1), 373.413, 373.416, 373.426 FS. History–New 4-14-80.

40A-6.331 Revocation and Modification of Permits.

- (1) The Board shallmay revoke or modify a permit pursuant to Sections 373.429 and 373.439, F.S., at any time if it determines that the permitted work or works has become a danger to the public health or safety, or violates the conditions of the permit, or upon request of the holder of the permit.
 - (2) through (3) no change
- (4) If the Executive Director determines that the continued exercise of the permit might endangers lives or property, he shallmay, with the concurrence of the Governing Board, order a temporary suspension of the construction, alteration, repair, or operation of the work or works until the hearing is concluded, or may take such action as authorized under Rule 40A-6.481, F.A.C.

Rulemaking Authority 373.044, 373.113, 373.171, 373.418 FS. Law Implemented 373.085(1), 373.119, 373.413, 373.416, 373.426, 373.429, 373.439 FS. History–New 4-14-80, Formerly 16G-6.33.

40A-6.351 Transfer of Permits.

- (1) Upon notice that the ownership of the land adjacent to that portion of the project works involved in the permit, or the land served if the permit is a drainage or withdrawal connection, has changed, the permit shall be transferred to the new owner. Until properly transferred, the original owner shall remain responsible for the proper operation and maintenance of the facility.
- (2) If not properly transferred within 30 days of the sale of the facility or lands on which the facility is located, the permittee shall inform the transferee of the use limitations associated with the permitted facility. The transferee shall execute an affidavit acknowledging his awareness of the conditions and restrictions associated with the permit issued by the District.

Upon request, a valid permit may be transferred by the Governing Board from the permittee to a new owner or lessee. The request of District authorization for transfer shall be made in letter form by the new owner, lessee, or authorized agent, wherein it is agreed that all terms and conditions attending the issuance of the original permit are understood and agreed to. Acceptable proof shall be provided to the District of ownership of the land adjacent to that portion of the project works involved in the permit, or the land served if the permit is a drainage or withdrawal connection.

Rulemaking Authority 373.044, 373.113, 373.171, 373.418 FS. Law Implemented 373.084, 373.085(1), 373.413, 373.416(2), 373.426 FS. History—New 4-14-80, Formerly 16G-6.35.

40A-6.481 Remedial and Emergency Measures.

- (1) Upon completion of any inspection provided for by Section 373.423, F.S. Rule 40A 6.461, F.A.C., the Executive Director shall determine if any alterations or repairs are necessary in order to comply with the provisions of Chapter 373, Florida Statutes, or any regulations, permit, or order issued thereunder, and order that such alterations or repairs shall be made within a time certain, which shall be a reasonable time. The owner of such work or works shall be served with the order to make such alterations or repairs. The owner of such work or works may file a written petition within fourteen (14) days after such order is served for a hearing in accordance with Chapter 120, Florida Statutes. If, after such order becomes final, the owner of such work or works shall fail to make the specified alterations or repairs, the Board shallmay, at its discretion, cause such alterations or repairs to be made or employ other means as necessary to protect public safety as authorized by Section 373.439, F.S.
 - (2) through (3) no change

Rulemaking Authority 373.044, 373.113, 373.171, 373.418 FS. Law Implemented 373.119, 373.436, 373.439 FS. History–New 4-14-80, Formerly 16G-6.48.

40A-6.901 Forms and Instructions.

Application for a permit under provisions of this chapter shall be submitted on form NWFWMD Form No. 67, which may be obtained from the Northwest Florida Water Management District, 152 Water Management Drive, Havana, FL 32333-9700, (850) 539-5999, which is hereby incorporated by reference. Copies can also be obtained at the District's website,

$\underline{www.nwfwmd.state.fl.us}.$

Rulemaking Authority 373.044, 373.113, 373.171, 373.418 FS. Law Implemented 373.084, 373.085, 373.413, 373.416, 373.426 FS. History–New 4-14-80, Amended 2-1-82.

Attachment 3.

Proposed changes to Chapter 40A-44, FAC.

Regulation of Agricultural and Forestry Surface Water Management Projects

CHAPTER 40A-44 REGULATION OF AGRICULTURAL AND FORESTRY SURFACE WATER MANAGEMENT PROJECTS

40A-44.011	Policy and Purpose
40A-44.021	Definitions
40A-44.041	Permits Required
40A-44.051	Exemptions
40A-44.052	Authorization for Certain Forestry Projects
40A-44.091	Processing of Permits
40A-44.101	Content of Application
40A-44.142	Headgates, Valves, and Measuring Devices
40A-44.143	Abandonment (Repealed)
40A-44.201	Permit Processing Fee
40A-44.301	Conditions for Issuance of Permits
40A-44.321	Duration of Permit
40A-44.331	Modification of Permits
40A-44.341	Revocation of Permits
40A-44.351	Transfer of Permits
40A-44.381	Limiting Conditions
40A-44.411	Completion Report
40A-44.451	Emergency Authorization
40A-44.901	Forms

40A-44.021 Definitions.

- (1) "Best management practices for agriculture" means those conservation, management and operational practices identified for agriculture as best for reducing pollution and identified in the Florida Department of Agriculture and Consumer Services Best Management Practices adopted under Title 5M of the Florida Administrative Code;
- "Best Management Practices for Agriculture" means conservation practices established by the U.S. Department of Agriculture's Natural Resources Conservation Service for the purpose of reducing pollution from agricultural activities as applied to local conditions as set forth in "A Manual of Reference Management Practices for Agricultural Activities," Florida Department of Environmental Regulation, November 1978.
- (2) "Best management practices for forestry" means those conservation, management and operational practices identified for silviculture as best for reducing pollution and identified in the Florida Department of Agriculture and Consumer Services Best Management Practices adopted under Title 5I-6 of the Florida Administrative Code. "Best Management Practices for Forestry" means conservation practices established for the purpose of reducing pollution from silvicultural activities as applied to local conditions as set forth in "Silviculture Best Management Practices Manual," Florida Department of Agriculture and Consumer Services, Division of Forestry, Revised 1993.
 - (3) "Class I Waters" means those surface waters listed pursuant to Rule 62-302.4600, F.A.C.
- (4) "Endangered Species" means those plants, fish and wildlife listed pursuant to Rules 5B-40.0055(a) and 68A39-27.003, F.A.C., Section 581.185(2)(b)(5)(a), Florida Statutes, and 50 CFR 17.11, and 50 CFR 17.12.
 - (5) through 10 no change
 - (11) "Species Of Special Concern" means those fish and wildlife listed pursuant to Rule 68A39-27.005, F.A.C.
- (12) "Steephead Ravines" means those highly distinctive stream valleys as described in "A Ecological Characterization of the Florida Panhandle", U.S. Fish and Wildlife Service Biological Report 88(12), U.S. Fish and Wildlife Service, 1988. Which is hereby incorporated by reference. A copy of which can be obtained from the District's website www.nwfwmd.state.fl.us.
- (13) "Threatened Species" means those plants, fish and wildlife listed pursuant to Rules 5B-40.0055(b) and 68A39-27.004, F.A.C., 50 CFR 17.11, and 50 CFR 17.12.
 - (14) no change.

Rulemaking Authority 373.113, 373.418 FS. Law Implemented 373.413, 373.416, 373.418, 373.426 FS. History—New 10-1-84, Amended 7-1-92, 3-30-94.

40A-44.041 Permits Required.

- (1) no change
- (2) The District issues four types of agricultural and forestry surface water management permits: general surface water management permits, letters of conceptual approval, individual surface water construction permits, and individual operation and maintenance permits.
- (a) General Surface Water Management Permits. This permit provides for the construction, maintenance, and operation of a facility. A general permit is applicable for projects:
 - 1. no change
- 2. which could impound water by a dam which is less than ten feet in height from the natural bed of the water course at the downstream toe of the barrier, as determined by the District, or which has an impounding capacity of less than fifty (50) acre-feet. and
 - 3. has either singly or cumulatively, a minimal adverse impact on the water resources of the District.
 - (b) through (d) no change

Rulemaking Authority 373.044, 373.113, 33.418, 380.06(9)(b) FS. Law Implemented 373.118, 373.406, 373.413, 373.416, 373.418, 373.426, 380.06(9) FS. History—New 10-1-84, Amended 8-1-89, 7-1-92, 7-1-98.

40A-44.052 Authorization for Certain Forestry Projects.

- (1) no change
- (2) Prior to the construction, replacement, or maintenance of a minor forestry work authorized under this section, notice shall be given to the District as follows:
- (a) A completed Forestry Authorization Notification Form, No. A44-F, effective 7-1-92, which is hereby incorporated by reference, and copies of which can be obtained from the District office identified below, or by electronic submittal at the District's website www.nwfwmd.state.fl.us, shall be submitted to the District no less than two (2) working days prior to the commencement of work. For notification forms mailed to the District, the postmark date shall be the date of submittal.
 - (b) no change.
 - (c) All forestry authorization notifications shall be made to the appropriate District office identified below:
 - 1. Escambia, Holmes, Okaloosa, Santa Rosa, Walton and Washington Counties:

NWFWMD Pensacola Field Office

2261 W. Nine Mile Road

Pensacola, FL 32534 9416

(850) 484 5125

2. Bay, Calhoun, Gulf and Jackson Counties:

NWFWMD Marianna Field Office

4765 Pelt Street

Marianna, FL 32446-0900

(850) 482 9522

3. Franklin, Gadsden, Jefferson, Leon, Liberty, and Wakulla Counties:

Northwest Florida Water Management District Headquarters

152 Water Management Drive

Havana, FL 32333-9700

(850) 539-5999

- (d) no change.
- (3) through (5) no change

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.118, 373.406(5), 373.413, 373.416, 373.426 FS. History–New 10-1-84, Amended 9-15-86, 8-1-89, 7-1-92.

40A-44.091 Processing of Permits.

(1) Letters of conceptual approval, individual surface water construction permits, and general surface water management

permits for impoundments constructed in waters in the State shall be processed according to the provisions of Chapter 40A-1, F.A.C., and require approval by the Executive Director or his designee Governing Board.

- (2) However, upon a determination that the District and its resources would be better served, the Executive Director may require any application for general permit to be referred to the Governing Board for approval.
 - (3) no change.

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.116, 373.118, 373.406, 373.413, 373.4141, 373.416, 373.426, 380.06(9) FS. History—New 10-1-84, Amended 7-1-92, 7-1-98.

40A-44.101 Content of Application.

- (1) Applications for permits required by this Chapter shall include:
- (a) Form No. A44-A, Surface Water Management Permit Application <u>amended 7-1-98</u>, <u>which is hereby incorporated by reference</u>. A copy of which can be obtained by contacting the District or online at the Districts website www.nwfwmd.state.fl.us;
 - (b) no change
- (c) Drawings, calculations, and engineering details sufficient to define the nature, scope, intent and functioning of the proposed project. This information shall include the following:
 - 1. through 2. no change,
 - 3. Flow characteristics;
 - (d) Information supporting the agricultural status of the property which shall include:
- 1. A Soil and Water Conservation District approved conservation plan, <u>or a notice of intent to participate in the appropriate Best</u>

 Management Practices program offered by the Florida Department of Agriculture and Consumer Services;
 - 2. through 3. no change.
- 4. An Affidavit of Agricultural Status, Form A44-E, <u>effective 7-1-92</u>, <u>which is hereby incorporated by reference, copies of which can be obtained by contacting the District or online at the District's website www.nwfwmd.state.fl.us</u>, may be substituted for the ASCS farm number and verification of agricultural classification. In areas of changing land uses, from agricultural to other uses, an affidavit is required;
 - (e) through (f) no change
- (g) An inventory of endangered or threatened species, and species of special concern known to occur on the site, as listed pursuant to Rules <u>5B-40.0055</u> and <u>68A39-27.003-005</u>, F.A.C.; Section 581.185(2)(b) & (h)(5)(a), Florida Statutes; and 50 CFR 17.11-12; and
- (h) Other site specific information as necessary to support the reasonable assurances determination pursuant to subsection 40A-44.301(2), F.A.C.
 - (2) no change.
- (3) The District shallmay require the applicant to submit other pertinent information deemed necessary for evaluating the application.

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.116, 373.118, 373.406(5), 373.413, 373.416, 373.426 FS. History—New 10-1-84, Amended 7-1-92.

40A-44.142 Headgates, Valves, and Measuring Devices.

- (1) through (3) no change
- (4) For the purpose of safety and maintenance, any new dams, impoundments, or appurtenant works meeting the requirements of Rule 40A-44.041, F.A.C., <u>shallmay</u> be required to have installed and maintained a substantial and serviceable headgate or valve at the point where the water is diverted or discharged.

Rulemaking Authority 373.044, 373.113, 373.418, 373.436 FS. Law Implemented 373.409, 373.436 FS. History-New 10-1-84.

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40A-44.321 Duration of Permit.

- (1) Unless revoked or otherwise modified, the duration of a permit pursuant to this chapter is:
- (a) no change;
- (b) Five years Three years, for a construction permit;
- (c) Perpetual, for an operation and maintenance permit, except when;
- (d) Any operation and maintenance permit on an existing facility shall automatically expire when a new operation and maintenance permit or abandonment permit is issued for that same facility.
 - (2) no change

Rulemaking Authority 373.044, 373.113, 373.418, 380.06(9) FS. Law Implemented 373.118, 373.406(5), 373.413, 373.416, 373.426, 380.06(9) FS. History—New 10-1-84.

40A-44.341 Revocation of Permits.

- (1) <u>Certain v</u>Violations of this Chapter <u>shallmay</u> result in the revocation of the permit authorization in whole or in part. A permit may also be revoked under any of the following circumstances:
 - (a) through b, no change
 - (2) through 3 no change

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.423, 373.429 403.927(3) FS. History—New 10-1-84, Amended 8-1-89, 7-1-92, 7-1-98.

40A-44.351 Transfer of Permits.

- (1) Upon timely notice that a permitted project or lands on which the facility is located has been sold or otherwise transferred to a new owner, the permit shall be transferred to a new owner. Until properly transferred the original permittee shall remain responsible for the proper operation and maintenance of the facility. A permittee must request from the District a permit transfer within 30 days after the sale or conveyance of a surface water management project or the land on which the project is located. The District will then transfer the operation and maintenance permit provided the use associated with the permitted facility remains the same. A surface water management permit to construct or alter a system will not be transferred if the permit is over three years old and the permitted project discharge structure or equivalent has not been constructed.
- (2) If not properly transferred within 30 days of the sale of the facility or lands on which the facility is located, the permittee shall inform the transferee of the use limitations associated with the permitted facility. The transferee shall execute an affidavit acknowledging his awareness of the conditions and restrictions associated with the permit issued by the District.
 - (3) no change

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.413, 373.416(2), 373.418, 373.426 FS. History–New 10-1-84, Amended 8-1-89, 7-1-92.

40A-44.411 Completion Report.

Within 30 days after the completion of construction or alteration of any project for which a permit was granted under this chapter, the permittee shall file with the District a completion report prepared and certified in accordance with the certification requirements of subsection 40A-44.301(7), F.A.C.

- (1) The "As-Built Certification and Completion Report" Form Nos. A44-B or A44-C amended 7-1-92, which are hereby incorporated by reference, shall identify the permit number and shall certify that the project was completed according to the specifications and standards identified in the application and all conditions stipulated by the District. Copies can be obtained by contacting the District, or online at the District's website www.nwdwmd.state.fl.us. Any minor deviations not subject to the requirements of Rule 40A-44.331, F.A.C., for the permitted facility shall be identified in the report and shall be accompanied by supporting engineering documentation.
- (2) The project shall not be determined fully complete and shall not be used to impound or convey water until the required "As-Built Certification and Completion Report", Form Nos. A44-B and A44-C, is submitted to and verified by a final inspection by the District.

Rulemaking Authority 373.044, 373.113, 373.418, 403.0877 FS. Law Implemented 373.117, 373.419, 373.423, 403.0877(4) FS. History–New 10-1-84, Amended 8-1-89, 7-1-92.

40A-44.451 Emergency Authorization.

- (1) The Executive Director shallmay grant emergency authorization in accordance with Sections 373.439 and 120.542, F.S. at his discretion. The emergency authorization shall be presented to the Board for concurrence at its next meeting. The failure to receive the Board's concurrence shall invalidate the emergency authorization.
 - (2) no change.

Rulemaking Authority 373.044, 373.113, 373.418 FS. Law Implemented 373.439 FS. History-New 10-1-84.

40A-44.901 Forms.

- (1) The following forms are used in the implementation of this Chapter and are hereby incorporated by reference:
- (a) Agricultural Water Management System Permit Application, NWFWMD Form No. A44 A; Amended 7-1-92.
- (b) As Built Certification And Completion Report for projects designed and inspected by certified engineers, NWFWMD Form No. A44 B; Effective 7 1 92.
- (c) As Built Certification And Completion Report for projects designed and inspected by the USDA Soil Conservation Service, NWFWMD Form No. A44 C; Effective 7-1-92.
 - (d) Requests For Transfer Of Permit, NWFWMD Form No. A44 D; Effective 7 1 92.
 - (e) Affidavit Of Agricultural Status, NWFWMD Form No. A44 E; Effective 7-1-92.
 - (f) Forestry Authorization Notification Form, NWFWMD Form No. A44 F; Effective 7-1-92.
 - (12) All District These forms are available at the following District offices:
 - (a) NWFWMD Headquarters, 152 Water Management Drive, Havana, FL 32333-9700, (850) 539-5999;
 - (b) Marianna Field Office, 4765 Pelt Street, Marianna, FL 32446-0900, (850) 482-9522;
 - (c) Crestview Field Office, 180 East Redstone Avenue 800 Hospital Drive, Crestview, FL 329, (850) 683-5048-

Rulemaking Authority 373.044, 373.113, 373.118, 373.418, 373.418 FS. Law Implemented 373.116, 373.413, 373.416, 373.426, 373.418 FS. History–New 10-1-84, Amended 7-1-92.

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT GOVERNING BOARD MEETING MINUTES

District Headquarters 81 Water Management Drive Havana, FL 32333

Thursday March 14, 2013

Governing Board Members Present
George Roberts, Chair
John Alter
Angus Andrews
Gary Clark
Nick Patronis
Bo Spring

Governing Board Members Absent Jerry Pate, Vice Chair Stephanie Bloyd Jon Costello

1. <u>Call to Order and Roll Call</u>

Chair Roberts called the meeting to order at 1:01p.m., ET. Mr. Steverson called the roll and a quorum was declared present.

2. Invocation

Chair Roberts offered the invocation.

3. <u>Pledge of Allegiance to the Flag</u>

Chair Roberts led the meeting in the Pledge of Allegiance to the Flag.

4. Additions, Deletions or Changes to the Agenda

Ms. Savannah White stated that item 4. A. Introduction of New Governing Board Member and Oath of Office was added to the agenda.

4. A. Introduction of New Governing Board Member and Oath of Office

Chair Roberts introduced Mr. Gary Clark as our newest Governing Board Member. Mr. Kevin Crowley administered the Oath of Office.

5. Approval of Minutes for February 14, 2013

MOTIONED BY MR. ALTER, SECONDED BY MR. PATRONIS, THAT THE GOVERNING BOARD APPROVE THE FEBRUARY 14, 2013, GOVERNING BOARD MEETING MINUTES. MOTION CARRIED.

6. A. Consent Business Agenda

Ms. Jean Whitten presented the Financial Report and Schedule of Disbursements for the month of January 2013.

MOTIONED BY MR. SPRING, SECONDED BY MR. ANDREWS, THAT THE GOVERNING BOARD APPROVE THE FINANCIAL REPORT AND SCHEDULE OF DISBURSEMENTS FOR THE MONTH OF JANUARY 2013. MOTION CARRIED.

6. B. Consideration of the District's Anti-Fraud Policy

Ms. Whitten noted that the proposed anti-fraud policy was a result of the findings identified in the State Auditor General's operational audit. She stated that the District had not implemented and the Governing Board had not approved policies for mitigation, detection, and reporting of fraud. She gave a detailed overview of the anti-fraud policy.

Ms. Whitten voiced staff recommendation that the Governing Board approve the Anti-Fraud Policy, as presented.

MOTIONED BY MR. CLARK, SECONDED BY MR. ANDREWS, THAT THE GOVERNING BOARD APPROVE THE ANTI-FRAUD POLICY. MOTION CARRIED.

6. C. Consideration of the District's Internal Audit Activity Charter

Ms. Whitten noted that the internal audit activity charter was a result of the findings identified in the State Auditor General's operational audit. She stated that the District, in contracting with an accounting firm to perform inspector general services, did not ensure that the inspector general services provided were consistent with the standards and duties required by law. She further stated that the District had not used a competitive selection process to acquire inspector general services since November 2005. She gave a detailed overview of the internal audit activity charter.

Ms. Whitten voiced staff recommendation that the Governing Board approve the Internal Audit Activity Charter, as presented.

MOTIONED BY MR. CLARK, SECONDED BY MR. ALTER, THAT THE GOVERNING BOARD APPROVE THE INTERNAL AUDIT ACTIVITY CHARTER, MOTION CARRIED.

6. D. <u>Consideration of Inspector General's Report for Fiscal Year 2011-2012 and Audit Work Plan for Fiscal Year 2012-2013</u>

Mr. Richard Law gave a brief overview of the Inspector General's Report for Fiscal Year 2011-2012 and the Audit Work Plan for Fiscal Year 2012-2013.

Mr. Law voiced the Inspector General's Office recommendation that the Governing Board approve the Internal Audit Report for Fiscal Year 2011-2012 and the Audit Work Plan for Fiscal Year 2012-2013, as presented.

MOTIONED BY MR. SPRING, SECONDED BY MR. PATRONIS, THAT THE GOVERNING BOARD APPROVE THE INTERNAL AUDIT REPORTS FOR FISCAL YEAR 2011-2012 AND THE AUDIT WORK PLAN FOR FISCAL YEAR 2012-2013. MOTION CARRIED.

6. E. Consideration of ITB 13B-004; Phipps Park 2013 Timber Sale

Mr. Tyler Macmillan stated that the timber sale will result in the harvest of an estimated 2,220 tons of pine timber products from 132 acres comprised of three stands in Leon County. He reported that on March 12,

2013, at 2:00 p.m. ET, the District opened two sealed bids for the Phipps Park 2013 timber sale.

Mr. Macmillan voiced staff recommendation that the Governing Board approve the bids submitted in response to Invitation to Bid 13B-004, and authorize the Executive Director to enter into an agreement for this timber sale with the high bidder, Canal Wood, LLC, utilizing the timber product per-ton bid prices specified in Exhibit A.

MOTIONED BY MR. ANDREWS, SECONDED BY MR. ALTER, THAT THE GOVERNING BOARD APPROVE THE BIDS SUBMITTED IN RESPONSE TO INVITATION TO BID 13B-004, AND AUTHORIZE THE EXECUTIVE DIRECTOR TO ENTER INTO AN AGREEMENT FOR THIS TIMBER SALE WITH THE HIGH BIDDER, CANAL WOOD, LLC, UTILIZING THE TIMBER PRODUCT PER-TON BID PRICES SPECIFIED IN EXHIBIT A. MOTION CARRIED.

7. A. <u>Informational Item- Apalachicola River and Bay Retrofit and Restoration Project Development</u>

Mr. Guy Gowens gave a brief overview of the Apalachicola River and Bay Retrofit and Restoration Project development and informed the board that the material was provided for informational purposes only.

8. <u>Legal Counsel Report</u>

Executive Director

Mr. Kevin Crowley stated that there were no legal matters to report.						
Meeting was adjourned at 1:37 p.m., ET.						
	April 11, 2013					
Chair	Date					

Agency Clerk

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT 81 Water Management Drive, Havana, Florida 32333

PUBLIC HEARING FOR REGULATORY MATTERS

AGENDA

District Headquarters 10 Miles West of Tallahassee U.S. Highway 90 West Thursday April 11, 2013 1:05 p.m., ET

Note: Appeal from any NWFWMD Final Agency Action requires a record of the proceedings. Although Governing Board meetings are normally recorded, affected persons are advised that it may be necessary for them to ensure that a verbatim record of the proceedings is made, including the testimony and evidence upon which the appeal is to be based. Persons with disabilities or handicaps who need assistance or reasonable accommodation in order to participate in these meetings should contact the District at least 72 hours in advance of these meetings to make appropriate arrangements.

PART I — CONSENT AGENDA

• WATER USE PERMITS

A. Permit Modification & Renewals

A-1 Applicant: McCall Sod Farm

App. No.: I07344

Location: Permit Area B, Bay County Use: Agriculture Irrigation Capacity: 3,740 Gallons per Minute

Purpose: Applicant has applied for renewal of Individual Water Use

Permit No. 19860209.

Facilities: Same as Current Permit.

Withdrawal Amounts Gallons: Permitted
Annual Average Daily
Maximum Daily
Maximum Monthly
Permitted
1,660,000
1,660,000

Duration Recommended: 5 Years Staff Recommendation: Approval Public Comment Received: No

B. Temporary Permits

<u>Temporary Permits Granted By Executive Director Awaiting Final Agency Action on Consumptive Use Permit Application</u>

Recommended

149,600,000

1,660,000

5,390,000

B-1 Applicant: Michael W. Shelley

App. No.: I07377

Location: Permit Area C, Jackson County

Use: Agricultural Irrigation

Facilities: Modification of Current Facility

Source: Floridan Aquifer

Withdrawal Amounts Gallons: Annual Average Daily

Maximum Daily
Maximum Monthly

Authorized
180,000
1,440,000
24,000,000

PART II — INFORMATIONAL ITEM(S)

• ERP INFORMATION ITEM

NWFWMD Environmental Resource Permit Program Activity Status for DECEMBER 2012					
Activity Current Month Fiscal Year to Date Total					
Applications Received	18	79			
Permits Issued	20	78			
Exemption Certifications Issued	24	55			
10/2 GP Authorizations	16	64			

TAP/tp

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

STAFF REPORT

TO: Governing Board

FROM: Regulatory Division

DATE: March 11, 2013

SUBJECT: Request for Renewal of Individual Water Use Permit No. 19860209

Individual Water Use Permit Application No. I07344

Applicant: McCall Sod Farm

Location: North of Southport, Bay County, Permit Area B

Sections 5, 22 and 23; Township 2 South; Range 14 West

Use: Agriculture Irrigation

Water Sources: Floridan Aquifer

Facilities:

	Florida Unique	Diameter	Total Depth	Cased Depth	Pump Capacity	
Well Number	ID	(inches)	(feet)	(feet)	(gpm)	Status
MSF #1	AAA0491	12	600	262	800	Existing
MSF #2	AAA0490	12	614	280	540	Existing
MSF #3	AAE0114	12	600	280	800	Existing
MSF #4		12	600	280	800	Proposed
MSF #5		12	600	280	800	Proposed
DOW #1	To be assigned	4	480	280		Existing Monitor
DOW #2	To be assigned	4	480	280		Existing Monitor
DOW #3		4	TBD	TBD		Proposed Monitor
SOW #1	To be assigned	4	160	94		Existing Monitor

TBD – to be determined

Capacity: Existing: 2,140 Gallons per Minute; 3,081,600 Gallons per Day

Proposed: 3,740 Gallons per Minute; 5,385,600 Gallons per Day

Withdrawal Information:

Water Use Totals	Permitted	Use*	Requested	Recommended
Average Day (GPD)	1,660,000	427,474	1,660,000	1,660,000
Maximum Day (GPD)	5,390,000	2,867,400	5,390,000	5,390,000
Maximum Month (GAL)	149,600,000	38,825,970	149,600,000	149,600,000

*2011 Reported Water Use

Staff Evaluation:

McCall Sod Farm (McCall Sod) is requesting renewal of Individual Water Use Permit No. 19860209 for irrigation of 1,282 acres of sod. The Permittee has complied with the terms and conditions of the permit.

McCall Sod Farm is located in southern Bay County two miles west of Deer Point Lake and immediately north of Southport. The previous permit authorized an increase in the authorized withdrawal amounts and two additional production wells to accommodate a planned expansion from 880 to 1,312 acres. Due to economic conditions, McCall Sod has not fully expanded their farm or installed the two proposed production wells. The Permittee wishes to maintain the permitted amounts and proposed wells for future expansion.

The impacts associated with the requested amounts were analyzed in support of the previous permit application with a numerical ground-water flow model (MODFLOW). Seasonal pumping for eight consecutive months was modeled using the current total well capacity of 3.08 million gallons. The simulated drawdown in the Floridan Aquifer was approximately 10 to 14 feet on the McCall farm. Water level data collected by the Permittee during 2009 – 2011 indicates that seasonal drawdowns have ranged from 6 to 8 feet in the Floridan Aquifer. The pumpage during this period represents approximately 20 to 25% of the proposed future withdrawals. A comparison of modeled and observed drawdowns suggests that the model may underestimate potential impacts. Part of this discrepancy may be due to the proximity of the existing monitor well to the pumping wells. The proposed conditions require the construction the southern monitor well, DOW #3, within the next six months. The installation and subsequent water level monitoring by the Applicant will provide additional data regarding pumping impacts. This data will be used to recalibrate the model and re-assess potential impacts prior to the construction of proposed wells MSF #4 or MSF #5, or prior to the next permit renewal or modification, whichever occurs first. The model results and observed data collected to date indicate that the more than 100 Floridan Aquifer wells within a mile of the farm may experience seasonal water level declines of approximately 5 to 15 feet or more.

Users of the surficial and intermediate aquifers may be impacted as drawdown in the Floridan Aquifer will induce drawdown in the overlying aquifers. Although drawdowns in the surficial and intermediate aquifers will be less, there are at least 200 wells in these aquifers located within the modeled area of influence. Water level data collected by Permittee show a seasonal water level decline of 2 to 3 feet in the intermediate aquifer on the McCall farm.

There is concern that the proposed withdrawal will increase the possibility of saltwater intrusion. Saline water is known to be present in the Floridan Aquifer in the area north of West Bay and North Bay. The applicant's proposed pumping is predicted to potentially cause a total drawdown of approximately five feet near the shoreline of North Bay, the closest salt water body. The drawdown at the interface with salt water has the potential to cause movement of this boundary further inshore. There are a number of Floridan wells in the area of concern along the shore near Southport.

McCall Sod has not yet expanded to the previously anticipated growth and associated authorized amounts. The conditions of the permit document will be configured such that the conditions of issuance continue to be met throughout the permit duration and potential impacts will be minimalized. The Permittee will be responsible for hydrologic monitoring to include monthly static water level measurements and annual water quality sampling to ensure that conditions of issuance are met during the permit duration. The Permittee will also be responsible for mitigating any impacts determined to be attributable to their pumping.

Conclusions and Staff Recommendations:

It is the determination of the staff that the water use amounts recommended, as conditioned below, are reasonable-beneficial, consistent with the public's interest, and will not harm the water resources of the area or interfere with existing legal users. This determination has been made according to provisions of Chapter 373, Florida Statutes, and Chapter 40A-2, Florida Administrative Code.

The staff recommends that the applicant be granted an Individual Water Use Permit for an annual average daily withdrawal of 1,660,000 gallons, a maximum daily withdrawal of 5,390,000 gallons, and a maximum monthly withdrawal of 149,600,000 gallons. Staff also recommends that the permit's expiration date be May 1, 2018 and that the permit be conditioned as per the terms and Standard Conditions of the permit document (NWFWMD Form No. A2-E) and the following Specific Conditions:

- 1. The Permittee shall include the Individual Water Use Permit number and the well's Florida Unique Identification Number when submitting reports or otherwise corresponding with the District.
- 2. The Permittee, upon construction, shall install on-line, totalizing flow meters on proposed wells MSF #4 and MSF #5. The Permittee, within 30 days of well completion, shall provide documentation to the District that the flow meter has been installed and report the initial meter reading.
- 3. The Permittee shall maintain, in working order, on-line-totalizing flow meters on each production well. The meters shall be maintained per the manufacture's recommendations and any meter determined defective must be replaced within 30 days of its discovery. The Permittee, by July 31, 2014 and at the time of requesting permit modification or renewal, shall identify manufacture's recommended meter calibration frequency and provide the District a copy of the most recent meter calibration documentation for all permitted withdrawal points.
- 4. The Permittee, by July 31 and January 31 of each year, shall submit a water use report for the preceding six months even if no water is used. The Permittee shall record the data required on Annual Water Use Reporting Form NWFWMD A2-I and include, from each well with a flow meter, a meter reading taken at the end of each month. The Permittee, if preferred, may submit the report electronically by downloading the correct form from the District website, filling it out properly, and e-mailing it to compliance@nwfwmd.state.fl.us. The report for the year 2013 is due by January 31, 2014.
- 5. The Permittee, by June 1, 2013, shall have a licensed water well contractor construct a Floridan Aquifer monitor well DOW #3 along the southern property boundary. The Permittee, prior to construction, shall submit the proposed site and specifications for monitor well DOW #3 for District approval.
- 6. The Permittee, during the first two weeks of each month, shall measure the static water level of wells SOW #1, DOW #1, DOW #2, and DOW #3 and, by the last day of that same month, shall submit the results of the measurements to the District. The Permittee shall report depth-to-water relative to a pre-defined measure point. If the measuring point elevation is different from land surface, the Permittee shall provide the difference between these two elevations. The Permittee shall report date of measurement and depth-to-water below measuring point to 0.01-ft. precision.
- 7. The Permittee, within the first two weeks of June of each year, shall have a water quality test conducted on the southernmost production well (currently MSF #2). Prior to sampling, the Permittee shall purge a minimum of three well volumes and shall report with each set of test results, the

duration of purging, purge volume, and purge rates used. All water quality analysis shall be conducted by a laboratory with a FDEP approved Comprehensive Quality Assurance Plan (CompQAP). The water quality analysis shall test for the following chemical concentrations: chloride, sodium and total dissolved solids. The Permittee shall submit results from tests by July 31 of each year.

- 8. The Permittee, prior to the construction of proposed well MSF #4 or proposed MSF #5 or any increase in capacity or prior to the next request for renewal or modification of the Permit, whichever occurs first, shall prepare and submit to the District a validation of the previous ground water flow modeling and modeled impacts associated with the requested amounts, as summarized in "Ground Water Modeling Report for McCall Sod Farm, May 2007" prepared by Brown, Burdine & Associates, LLC. The report shall include:
 - a. validation of the 2007 ground water model, or if updated, its most current version, using the most up-to-date data;
 - b. any necessary recalibration of the 2007 ground water model or if updated, its most recent version;
 - c. results of predictive simulations of the authorized amounts based on actual and anticipated future seasonal pumping schedule(s) using the validated/recalibrated model; and
 - d. revised impact analysis to examine potential impacts to nearby existing, legal users.
- 9. The Permittee shall continue the use of drop pipes on those center pivot irrigation systems configured for their use. These systems shall be maintained in such a manner as to provide for an irrigation efficiency of 90% or greater. The Permittee shall maintain the proposed Wheel Line irrigation systems with the efficiency rating of 85% or greater. The Permittee, by October 31, 2014 and at the time of requesting permit modification or renewal, shall provide the District with documentation of the efficiency of the irrigation systems.
- 10. The Permittee shall actively pursue the acquisition of reclaimed water. The Permittee shall contact the City of Lynn Haven annually to determine the availability of reclaimed water, beginning in 2015, and shall submit by July 31 of each year, documentation to the District of their contact with the City of Lynn Haven and the City's response. The Permittee, at the time it becomes available, shall maximize the use of reclaimed water to meet irrigation demands and reduce use of the Floridan Aquifer by an equivalent amount. Water provided through reuse is not to be utilized for expansion of the sod operation until Floridan Aquifer use is reduced below an annual Average Daily Rate of 801,000 gallons, a Maximum Daily Rate of 3,082,000 gallons and a Maximum Monthly Rate of 92,460,000 gallons.
- 11. The Permittee, by March 31, 2017, shall submit either a letter stating that reclaimed water has been fully implemented at the facility or a report detailing the feasibility of obtaining reclaimed water for its irrigation needs. The Permittee shall base the feasibility report on the Florida Department of Environmental Protection document, *Guidelines for the preparation of Reuse Feasibility Studies*.
- 12. The Permittee shall periodically evaluate the efficiency of the irrigation system and undertake necessary maintenance, repairs, and upgrades to provide for the efficient use of water. The Permittee shall operate the irrigation system to prevent wasteful irrigation runoff from the property.

- 13. The Permittee shall equip the irrigation system with anti-siphoning devices if chemicals are applied during irrigation.
- 14. The Permittee shall mitigate impacts that interfere with users of ground water in the area. Mitigation may include modification of the Permittee's pumping schedule (i.e., duration, withdrawal rates, time of day, etc.), the lowering of the affected pump(s) or the replacement of the well(s). The Permittee, upon receipt of an allegation of interference, shall retain the services of a licensed water well contractor or professional geologist to investigate the alleged interference. The Permittee shall ensure their chosen contractor initiates the investigation of any alleged interference within 48 hours of the allegation being made. If it is determined that the use of a well has been impaired as a result of the Permittee's operation, the Permittee shall undertake the required mitigation. The Permittee shall be responsible for the payment of services rendered by the licensed water well contractor and/or professional geologist. The Permittee, within 30 days of any allegation of interference, shall submit a report to the District including the date of the allegation, the name and contact information of the party making the allegation, the result of the investigation made and any mitigation action undertaken.



Northwest Florida Water Management

152 Water Management Drive, Havana, Florida 32333-4712 (U.S. Highway 90, 10 miles west of Tallahassee)

Jonathan P. Steverson Executive Director (850) 539-5999 • (Fax) 539-2693

TEMPORARY WATER USE PERMIT

- 1. Pursuant to Section 40A-2.441, Florida Administrative Code, this Temporary Water Use Permit is granted to facilitate water usage while an application for an Individual Water Use Permit is pending.
- 2. This Temporary Water Use Permit is for thirty (30) days and may be extended by the Executive Director at that time.
- 3. The issuance of this Temporary Water Use Permit shall not in any way be construed as a commitment to issue a water use permit.
- 4. The issuance of this Temporary Water Use Permit does not disclaim or discharge any rights or responsibilities of the Northwest Florida Water Management District as they relate to the completeness review of the application, requests for additional information, the review of the consumptive use application and the approval, conditional approval, or denial of the proposed water use(s) identified in the application as authorized by sections 40A-2.041, 40A-2.301, or any other provision of Chapter 40A-2, Florida Administrative Code.

Applicant:

Michael W. Shelley

561 S. Rocky Creek Road

Ashford, AL 36312

Water Use Category(ies) Agricultural Irrigation

Water Use Location...... Floridan Aquifer

Permit Area C

Average Daily Withdrawal...... 180,000 Gallons per Day

Maximum Daily Withdrawal.... 1,440,000 Gallons per Day

Maximum Monthly Withdrawal 24,000,000 Gallons per Month

Temporary Permit No.: 1502

CUP Application No.: 107377

Pending WUP No.: 20130005

Application Well ID	Casing Diameter	Total Well Depth	Cased Depth
MS #1	14-Inch	200 Feet	90 Feet - Existing
MS #2	4-Inch	130 Feet	85 Feet - Proposed

Jonathan P. Steverson,

03/19/2013 Date

Executive Director

Specific Conditions: See Attachment

GEORGE ROBERTS

Chair Panama City JERRY PATE Vice Chair Pensacola JOHN ALTER Malone GUS ANDREWS DeFuniak Springs STEPHANIE BLOYD Panama City Beach

GARY CLARK Chipley JON COSTELLO Tallahassee NICK PATRONIS
Panama City Beach

BO SPRING Port Saint Joe

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT Financial Report

Summary Statement of Receipts, Disbursements & Cash Balances For Period Ending February 28, 2013

Balance Forward - Operating Funds		\$71,742,512.12	
Operating Funds Received in current month:			
Revenue Receipts, Current Contracts Receivable Other Deposits/Refunds/Adjustments Transfers from Lands Accounts Total Deposits during month	\$247,696.82 1,762,230.00 9,950.86 0.00	2,019,877.68	
Total Deposits and Balance Forward			\$ 73,762,389.80
Disbursements: Employee Salaries Employee Benefits Employee Flexible Spending Account Contractual Services (Professional) Operating Expenses - Services Operating Expenses - Commodities Operating Capital Outlay Grants and Aids Total Operating Expenses during month Payables, Prior Year Other Disbursements or (Credits) Total Funds Disbursed by check during month Bank Debits (Fees, Deposit Slips, etc.) Transfer to Land Acquisition Account Total Funds Disbursed Cash Balance Operating Funds at month end		396,260.32 158,378.10 0.00 186,054.69 56,475.36 42,683.66 0.00 0.00 839,852.13 0.00 24,099.46 863,951.59 101.00 0.00	864,052.59 \$ 72,898,337.21
Operating Depositories: Petty Cash Fund Bank of America: General Fund Checking @ 0.20% Payroll Account Pensacola Account Wells Fargo @ 0.15% Investment Accounts: Fla. Board of Administration @ 0.23% General Fund Lands Fee Fund SWIM Fund ETDM Water Prot. & Sust. TF Mitigation Fund Fund B Deposits Frozen by SBA		250.25 324,024.15 6,165.45 0.00 40,330.61 35,647,498.94 8,843,413.74 5,979,472.22 1,334.36 5,437,697.14 15,717,366.91 900,783.44	
Total Operating Depositories at month end		\$ 72,898,337.21	

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT Financial Report

Summary Statement of Receipts, Disbursements & Cash Balances For Period Ending February 28, 2013

Land Acquisition Funds:

Fla. Board of Administration @ 0.23% Fund B Deposits Frozen by SBA Total Land Acquisition Funds	\$	608,557.36 51,525.45	660,082.81
Restricted Management Funds: Fla. Board of Administraton Phipps Land Management Account @ 0.23% Fund B Deposits Frozen by SBA Total Land Acquisition Funds	_	291,078.88 6,450.08	297,528.96
Total Land Acquisition, and Restricted Management Funds			957,611.77
TOTAL OPERATING, LAND ACQUISITION, & RESTRICTED FUNDS AT MONTH END			\$ 73,855,948.98
Approved:Chairman or Executive Director			
Date: April 11, 2013			

Northwest Florida Water Management District Statement of Sources and Uses of Funds For the Month ending February 28, 2013 (Unaudited)

		Actuals	Variance	
	Current	Through	(under)/Over	Actuals As A
•	Budget	2/28/2013	Budget	% of Budget
Sources				
Ad Valorem Property Taxes	\$ 3,287,425 \$	\$ 2,639,980 \$	\$ (647,445)	%08
Intergovernmental Revenues	16,115,540	441,486	(15,674,054)	3%
Interest on Invested Funds	166,147	60,186	(105,961)	36%
License and Permit Fees	358,500	104,600	(253,900)	73%
Other	2,200,957	1,367,650	(833,307)	92%
Fund Balance	64,846,222		(64,846,222)	%0
Total Sources	\$ 86,974,791	\$ 4,613,902	86,974,791 \$ 4,613,902 \$ (82,360,889)	%5

		Current					Available		
		Budget	Expe	nditures	Expenditures Encumbrances	_	Budget	%Expended	%Expended %Obligated ²
Uses									
Water Resources Planning and Monitoring	\$	4,718,328	\$	717,957	\$ 2,987 \$		3,997,384	15%	15%
Acquisition, Restoration and Public Works		14,360,871		717,944	123,017		13,519,911	2%	%9
Operation and Maintenance of Lands and Works		4,020,869		911,550	140,334		2,968,985	23%	79%
Regulation		3,285,410		1,203,504	58,878		2,023,028	37%	38%
Outreach		172,085		56,285	55		115,745	33%	33%
Management and Administration		2,593,315		796,256	22,990		1,774,069	31%	32%
Total Uses	ş	29,150,878	7 \$	4,403,496	\$ 348,262	\$	348,262 \$ 24,399,121	15%	16%
Reserves		57,823,913					57,823,913	%0	%0
Total Uses and Reserves	\$	\$ 6,974,791 \$		4,403,496		\$	348,262 \$ 82,223,034	2%	2%

 $^{\mathrm{1}}$ Encumbrances represent unexpended balances of open purchase orders.

² Represents the sum of expenditures and encumbrances as a percentage of the available budget.

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

SCHEDULE OF DISBURSEMENTS

GENERAL FUND

FEBRUARY 2013

CHECKS	2/07/2013	73,289.46
AP EFT CHECKS	2/08/2013	2,259.52
CHECKS	2/14/2013	27,162.95
AP EFT CHECKS	2/18/2013	425.09
CHECKS	2/20/2013	143,980.26
CHECKS	2/26/2013	165,518.50
AP EFT CHECKS	3/01/2013	884.00
VOIDED CHECK	2/07/2013	-337.50
RETIREMENT EFT		33,091.30

Chairman or Executive Director	
April 11, 2013	
Date	

VENDOR 4812	NAME ALL AMERICAN RENTALS, INC.	INVOICE NET 280.00	CHECK DATE 02/07/2013	INVOICE DESCRIPTION PORTABLE TOILETS
3586	ATTACK-ONE FIRE MANAGEMENT SVCS	3,161.10	02/07/2013	ATTACK ONE FIRE MGT-PRESCRIBED
4927	BEN WITHERS, INC.	13,464.00	02/07/2013	HYDROLOGIC RESTORATION PROJECT
4445	JUSTIN G. MCLEAN	4,422.10	02/07/2013	CLEAN UP AND MAINTENANCE SERVI
3671	CABELA'S MKTG & BRAND MGT INC.	154.94	02/07/2013	CHEST WADERS
4978	CAMPUS BLOCK FSU LLC	210.00	02/07/2013	REFUND FOR OVERPAYMENT OF ERP
3182	CARQUEST AUTO PARTS	49.52	02/07/2013	COMPONENTS FOR LOW BOY TRAILER
4754	CUMMINS POWER SOUTH	691.74	02/07/2013	GENERATOR ANNUAL MAINTENANCE
3461	DANIELS JANITORIAL SERVICE	1,300.00	02/07/2013	MONTH TO MONTH JANITORIAL SVS.
1709	DIVISION OF ADMINISTRATIVE HEARINGS	211.50	02/07/2013	PREPARATION OF ORDERS / REVIEW
4607	MAIL FINANCE INC	205.00	02/07/2013	POSTAGE METER LEASE AGREEMENT-
3003	HAVANA FORD, INC.	71.93	02/07/2013	OPEN PURCHASE ORDER FOR REG IN
3003	HAVANA FORD, INC.	35.65	02/07/2013	OPEN PURCHASE ORDER FOR LANDS
3003	HAVANA FORD, INC.	31.65	02/07/2013	OPEN PURCHASE ORDER FOR POOL V
247	HOLMES COUNTY TAX COLLECTOR	1.12	02/07/2013	REFUND OF TAXES
3498	INTERNATIONAL FOREST COMPANY	7,018.00	02/07/2013	WIREGRASS TUBELINGS
4959	RICE ENTERPRISES, INC.	92.45	02/07/2013	BATTERY FOR WMD0029
3033	JOHN M DIAMOND, JR	400.00	02/07/2013	TRANSPORT OF HEAVY EQUIPMENT J
4921	JACKSON COUNTY UTILITIES	29.00	02/07/2013	MFO H2O
3135	JOHN JONES A/C, HEATING & REFR, INC	481.00	02/07/2013	TROUBLESHOOT AND REPAIR A/C UN
2299	LIBERTY COUNTY SOLID WASTE	84.00	02/07/2013	GARBAGE SERVICE FL RIVER
3266	LOWE'S COMPANIES INC.	646.81	02/07/2013	GENERAL SUPLIES
3266	LOWE'S COMPANIES INC.	79.38	02/07/2013	DATALOGGER AND METER BATTERIES
3266	LOWE'S COMPANIES INC.	58.56	02/07/2013	FIELD SUPPLIES
2708	N. FLORIDA VAULT & SEPTIC TANK MFG.	00.009	02/07/2013	PUMP OUT SEPTIC TANKS
1205	OFFICE DEPOT, INC.	77.35	02/07/2013	OFFICE SUPPLIES
1205	OFFICE DEPOT, INC.	487.26	02/07/2013	OFFICE SUPPLIES
3966	PATRONIS BROTHERS ENTERPRISES LIMITED PARTNERSHIP	5,800.00	02/07/2013	LOGGING IMPACT REIMBURSEMENT
3813	PENNINGTON, MOORE, WILKINSON, BELL	8,015.00	02/07/2013	ATTORNEY FEES
71	PETTY CASH	101.62	02/07/2013	PETTY CASH
4081	TSWS, INC.	1,435.00	02/07/2013	PORTABLE TOILETS
4345	PRIDE ENTERPRISES FORESTRY	599.20	02/07/2013	HEAVY DUTY PIPE GATES & WOOD F
4136	RICOH AMERICAS CORPORATION	93.25	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	81.95	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	362.61	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	24.71	02/07/2013	MAINTENANCE AGREEMENTS

COMPUTER PAID/EFT CHECK REGISTER	
NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT AP	

4136	RICOH AMERICAS CORPORATION	445.25	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	63.41	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	148.30	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	269.10	02/07/2013	MAINTENANCE AGREEMENTS
4136	RICOH AMERICAS CORPORATION	343.10	02/07/2013	RICOH COPIER
3482	SANTA ROSA COUNTY LANDFILL	32.64	02/07/2013	SOLID WASTE
3768	SMITH TRACTOR CO, INC	337.50	02/07/2013	DIAGNOSIS OF JOHN DEERE GATOR
3104	SOUTHERN WATER SERVICES	250.00	02/07/2013	WATER TESTING FOR ECONFINA
4799	STAPLES CONTRACT & COMMERCIAL, INC.	77.58	02/07/2013	OFFICE SUPPLIES
4799	STAPLES CONTRACT & COMMERCIAL, INC.	18.48	02/07/2013	OFFICE SUPPLIES
110	TALQUIN ELECTRIC COOPERATIVE, INC.	3,487.63	02/07/2013	HQ UTILITIES
4955	TERRY'S HOME & LAWN MAINTENANCE, INC.	3,850.00	02/07/2013	PUBLIC RECREATION SITE CLEAN U
4557	VERIZON WIRELESS	292.94	02/07/2013	CELL PHONES
2631	WASHINGTON COUNTY SHERIFF'S OFFICE	12,636.20	02/07/2013	LAW ENFORCEMENT/SECURITY ON DI
1305	WASTE MANAGEMENT - LEON COUNTY, INC	31.14	02/07/2013	SOLID WASTE MFO
4626	WASTE PRO OF FLORIDA, INC	148.79	02/07/2013	SOLID WASTE HQ
	TOTAL CHECKS	73,289.46		
4961	PETER FOLLAND	140.00	02/08/2013	EMPLOYEE TRAVEL
273	W. G. GOWENS	644.84	02/08/2013	EMPLOYEE TRAVEL
3823	KENNETH ANDREW ROACH	140.00	02/08/2013	EMPLOYEE TRAVEL
2434	JERRICK SAQUIBAL	689.84	02/08/2013	EMPLOYEE TRAVEL
1042	NICHOLAS D. R. WOOTEN	644.84	02/08/2013	EMPLOYEE TRAVEL
	TOTAL ACH TRANSFER	2,259.52		
	TOTAL AP	75,548.98		

ATTACK-ONE FIRE MANAGEMENT SVCS 2,107.40 02/14/2013 ATTACK ONE FIRE MGT-PRESCRIBED 02/14/2013 ANNUAL GOV BD MEETING NOTICES CERIDIAN BENEFITS SERVICES, INC 140.00 02/14/2013 ADMIN FEES FOR FSA	OF MARIANNA OF MARIANNA DEFUNIAK HERALD 69.60 02/14/2013	DMS U.22 UZ/14/2013 CONFERENCE CALL CFO DURRA-QUICK-PRINT INC. EAST MILTON WATER SYSTEM ENVIRON SERVICES INCORPORATED U.552.00 U.714/2013 ENVIRON SERVICES FOR MARIAN 1,552.00 U.714/2013 ENVIRON SERVICES-HQ JANITORIAL	144.95 02/14/2013 C. 11,401.70 02/14/2013 IPANY 794.89 02/14/2013 PANY 436.87 02/14/2013	A& W VENTURES, L.C. 126.00 02/14/2013 POSTAGE METER LEASE AGREEMENT- A & W VENTURES, L.C. 151.34 02/14/2013 PORTABLE TOILET INNOVATIVE OFFICE SOLUTIONS, INC 814.00 02/14/2013 MAINTENANCE KOUNTRY RENTAL, INC. 4,163.00 02/14/2013 RENTAL AND SERVICE OF PORTABLE LOWE'S COMPANIES INC. 79.88 02/14/2013 AMDRO ANT POISON FOR PHIPPS PA MAC PAPERS INC TALLAHASSEE 758.00 02/14/2013 RESTOCK PAPER SUPPLY	PANAMA CITY NEWS HERALD 164.00 22/14/2013 SUTRON CORPORATION TALQUIN ELECTRIC COOPERATIVE, INC. TALQUIN ELECTRIC COOPERATIVE, INC. TALQUIN ELECTRIC COOPERATIVE, INC. 111.31 02/14/2013 BB AND AIR CARDS 165.00 02/14/2013 BB AND AIR CARDS 165.00 02/14/2013 BB AND AIR CARDS 165.00 02/14/2013 GENERAL LABOR SERVICES
NAME ATTACK-ONE FIF ATTACK-ONE FIF ATTACK-ONE FIF CALHOUN COUN CALHOUN LIBER CERIDIAN BENEF	CITY OF MARIAN THE DEFUNIAK H DMS	DINIS DURRA-QUICK-P EAST MILTON W ENVIRON SERVICE ENVIRON SERVICE	ROBERT T. MIXC GROUND LEVEL GULF POWER CC	MAIL FINANCE I A & W VENTURE INNOVATIVE OF KOUNTRY RENT, LOWE'S COMPA MAC PAPERS IN	PANAMA CITY N SUTRON CORPO TALQUIN ELECTI TALQUIN ELECTI VERIZON WIREL JOHN T WILLIAN
VENDOR 1 3586 / 3586 / 3586 / 4845 (2507 (·	45 3424 4748 4855		4607 3942 / 2268 3921 3266 56	64 3783 110 110 4557 4774

27,162.95

TOTAL CHECKS

2030	ANGELA CHELETTE	196.68	02/18/2013	EMPLOYEE TRAVEL
4175	KAI HLEEN COALES	196.68	02/18/2013	EMIPLOYEE IKAVEL
3305	MARIA JORDAN	31.73	02/18/2013	GAS REIMBURSEMENT
	TOTAL ACH TRANSFER	425.09		
	TOTAL AP	27,588.04		

CHECK DATE INVOICE DESCRIPTION 02/20/2013 BOARD TRAVEL 02/20/2013 BOARD TRAVEL 02/20/2013 ATTACK ONE FIRE MGT-PRESCRIBED 02/20/2013 EMPLOYEE TRAINING 02/20/2013 HYDROLOGIC RESTORATION PROJECT		02/20/2013 LABORATORY SERVICES 02/20/2013 HELEN J. CRENSHAW VS. VISTA OF 02/20/2013 HQ PHONE 02/20/2013 MFO PHONE 02/20/2013 GONFERENCE CALLS 02/20/2013 BOARD TRAVEL		
INVOICE NET CHEC 61.41 02/2/ 96.12 02/2/ 1,105.10 02/2/ 1,750.00 02/2/ 15,188.72 02/2/		235.60 02/20 1,025.47 02/20 1,053.13 02/20 112.60 02/20 2.64 02/20		
NAME JOHN ALTER ANGUS ANDREWS ATTACK-ONE FIRE MANAGEMENT SVCS BANK OF AMERICA BEN WITHERS, INC.	STEPHANIE BLOYD CITY OF MILTON FLORIDA CITY OF TALLAHASSEE FL DEPT. OF ENVIRONMENTAL PROTECTION	FL DEPT. OF ENVIRONMENTAL PROTECTION DIVISION OF ADMINISTRATIVE HEARINGS DMS DMS JOYCE S. ESTES	WARIGHT EAFFRESS FINANCIAL SERVICES CORPORATION FISH AND WILDLIFE GADSDEN COUNTY TIMES GEOTECH ENVIRONMENTAL EQUIP, INC. GFI SOFTWARE USA, INC W.W. GRAINGER, INC. GROUND LEVEL INC. GROUND LEVEL INC. GULF COAST ELECTRIC COOPERATIVE, INC	
VENDOR 4923 3293 3586 2967 4927	3637 3164 4676 4676 3289 1859	1859 1709 45 45 45 2787	4807 2702 65 3492 3762 3282 4709 4709	61 61 4946 4952 3266 3266 1205 1205 64 3023

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT AP

COMPUTER PAID/EFT CHECK REGISTER

BOARD TRAVEL FIELD SUPPLIES PRE HIRE AND POST ACCIDENT 10- MAINTENANCE AGREEMENTS MAINTENANCE AGREEMENTS BOARD TRAVEL SAFETY BOOTS-LANCE LAIRD & STE BOARD MEETING ADMIN SUPPLIES REFRIGERATED TRAILER RENTAL LEGAL AD - PERSONNEL ANNUAL GOV BD MEETING NOTICES LEGAL AD FOR ITB 13B-003 2014- MOUNTAIN LAUREL AND FLORIDA AZ DEVELOPMENT OF WAVE MODELING SYSTEM LAW ENFORCEMENT/SECURITY ON DI GENERAL LABOR SERVICES EFO PHONE AND 800#'S	LEGAL AD
162.87 02/20/2013 251.90 02/20/2013 45.00 02/20/2013 34.05 02/20/2013 108.62 02/20/2013 81.88 02/20/2013 250.00 02/20/2013 18.26 02/20/2013 1,356.42 02/20/2013 1,277.40 02/20/2013 1,277.40 02/20/2013 232.05 02/20/2013 232.05 02/20/2013 232.05 02/20/2013 23000.00 02/20/2013 23,000.00 02/20/2013 23,000.00 02/20/2013 25.20 02/20/2013 55.20 02/20/2013	171.62 02/20/2013
JERRY PATE PORT SUPPLY PROFESSIONAL HEALTH EXAMINERS RICOH AMERICAS CORPORATION RICOH AMERICAS CORPORATION GEORGE ROBERTS THE SHOE BOX SAMUEL SPRING STAPLES CONTRACT & COMMERCIAL, INC. T & TRS, INC. TALLAHASSEE DEMOCRAT JOHNIVERSITY OF FLORIDA - INSTITUTE OF WASHINGTON COUNTY SHERIFF'S OFFICE JOHN T WILLIAMSON	WORLD MEDIA ENTERPRISES, INC.
4090 2381 4368 4136 4091 4967 4799 2718 105 105 105 2855 2855 2631 4774	4958

143,980.26

TOTAL AP

INVOICE DESCRIPTION EMPLOYEE DENTAL EMPLOYEE AD&D INSURANCE EMPLOYEE LTD INSURANCE EMPLOYEE LTD INSURANCE EFO PHONE ATTACK ONE FIRE MGT-PRESCRIBED ATTACK ONE FIRE MGT-PRESCOUNT ACCOUNT ANALYSIS RETIREE MEDICARE EMPLOYEE HEALTH INSURANCE 2013 ANNUAL GB MEETING NOTICE INTEREST NWF61 INTEREST NWF93 MILTON/MF0 LD USAGE BASED DATA	WEB SERVER DATA LINES CRESTVIEW PHONE MILTON DEDICATED CHARGES HQ PHONE CARR BLDG PHONE IMPROVEMENTS OF CARR BUILDING STE 220 REQ. FOR PRESCRIBED/WILDFIRE W MFO UTILITIES FAR AD FOR FEBRUARY BOARD MEET LEGAL AD AUDIT SERVICES OFFICE SUPPLIES
INVOICE NET CHECK DATE 5,916.11 02/26/2013 1,362.14 02/26/2013 2,098.16 02/26/2013 287.94 02/26/2013 287.94 02/26/2013 6,270.80 02/26/2013 486.90 02/26/2013 1,040.96 02/26/2013 3,490.00 02/26/2013 3,490.00 02/26/2013 1,040.96 02/26/2013 1,040.96 02/26/2013 1,040.96 02/26/2013 3,490.00 02/26/2013 3,91.5.8 02/26/2013 16.88 02/26/2013 1,289.95 02/26/2013 233.80 02/26/2013 4,502.79 02/26/2013 15.63 02/26/2013	
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	TOTAL ACH TRANSFER TOTAL AP	884.00	

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

SCHEDULE OF DISBURSEMENTS

PAYROLL

FEBRUARY 2013

DIRECT DEPOSIT	02/08/2013	198,189.00
CHECKS	02/08/2013	8,085.06
FLEX SPENDING EFT	TF059	1,887.42
DIRECT DEPOSIT	02/22/2013	198,843.04
CHECKS	02/22/2013	8,786.07
FLEX SPENDING EFT	TF061	1,887.42
		\$ <u>417,678.01</u>
APPROVED:		
Chairman or Executive Director		
April 11, 2013		

Date

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT <u>MEMORANDUM</u>

TO: Governing Board

THROUGH: Jon Steverson, Executive Director

FROM: Jean Whitten, Director

Division of Administration

DATE: April 2, 2013

SUBJECT: Consideration of Resolution 773 to Amend the Fiscal Year 2012-2013 Budget –

Amendment #4

Discussion

The Northwest Florida Water Management District's Division of Resource Management, through a revenue contract (#07-022) with Leon County and the City of Tallahassee, provides continuous water level monitoring including the installation, operation and maintenance of monitoring stations at various designated locations. Under this contract, the City and County have the option to request supplementary monitoring services during the course of the contract year.

The City of Tallahassee has identified additional monitoring needs that were not anticipated when the District's Fiscal Year 2012-2013 budget was submitted and approved. The City has requested a change order to the contract, including three additional monitoring sites in Killearn Estates. This will increase the current year contract amount from \$69,438.32 to \$86,515.87.

To provide the additional monitoring, the District will need to realign salary and benefits in the amount of \$8,688 and increase the budget by \$8,390. This includes \$1,200 in the expenditure category and \$7,190 in the operating capital outlay category. The funds will provide for the purchase, installation, maintenance and monitoring of three new water level monitoring stations on lakes Kinsale, Killearny and Kanturk in the Killearn subdivision.

Summary

The net effect of the change is the increase in revenue of \$17,078, increase the expenditure budget by \$8,390 and increase General Fund reserves by \$8,688.

Recommendation

Staff recommends that the Governing Board approve Resolution 773 amending the Fiscal Year 2012-2013 Budget.



Northwest Florida Water Management District

81 Water Management Drive, Havana, Florida 32333-4712 (U.S. Highway 90, 10 miles west of Tallahassee)

Phone: (850) 539-5999 • Fax: (850) 539-2777

RESOLUTION NO. 773

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT AMENDING THE FISCAL YEAR 2012-2013 BUDGET

WHEREAS, chapters 200 and 373, Florida Statutes, require the Governing Board of the Northwest Florida Water Management District (District) to adopt a final budget for each fiscal year; and

WHEREAS, by Resolution No. 761, after a public hearing on September 27, 2012, the Governing Board of the District adopted a final budget for the District covering its proposed operations and other requirements for the ensuing fiscal year, beginning October 1, 2012 through September 30, 2013; and

WHEREAS, in accordance with section 189.418(7), Florida Statutes, the District will post the adopted amendment on its official website within five days after its adoption; and

WHEREAS, a budget amendment involves an action that increases or decreases total appropriated Fund amounts in the Budget; and

WHEREAS, the District may amend the Budget if unanticipated revenue becomes available after the budget is adopted; and

WHEREAS, the District anticipates receipt of \$17,077.55 in unbudgeted revenues, as further provided in the memorandum dated April 2, 2013, and attached hereto; and

WHEREAS, pursuant to section 120.525, Florida Statutes, the District has provided notice of its intention to amend the Budget in the published notification of the Governing Board meeting at which the amendment will be considered; and

GEORGE ROBERTS Chair Panama City JERRY PATE Vice Chair Pensacola

GARY CLARK

Chipley

JOHN ALTER Malone GUS ANDREWS DeFuniak Springs STEPHANIE BLOYD Panama City Beach **NOW THEREFORE**, be it resolved by the Governing Board of the District, that:

- 1. The Budget is hereby amended as summarized in the memorandum dated April 2, 2013, attached, such amendment to take effect immediately upon adoption.
- 2. This Budget is increased by \$8,390 from unanticipated local revenues not previously appropriated to the District.

Passed and adopted theday of _	, A.D., by the Governing Board of the
Northwest Florida Water Management District.	
	NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT
	George Roberts, Chair
ATTEST:	
Secretary/Treasurer	

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

<u>MEMORANDUM</u>

TO: Governing Board

THROUGH: Jonathan P. Steverson, Executive Director

Brett Cyphers, Assistant Executive Director

William O. Cleckley, Director, Division of Land Management and

Acquisition

FROM: Tyler L. Macmillan, Chief, Bureau of Land Management Operations

DATE: March 27, 2013

SUBJECT: Consideration of ITB 13B-005 for 2013 Site Preparation Project

On March 6, 2013, the District posted Invitation to Bid No. 13B-005 for the "2013 Site Preparation Project" on the State's Vendor Bid System and the District's web site. The sale was advertised in the Panama City News Herald and notices were sent to a number of companies that have previously expressed an interest in District site preparation projects.

The project will involve aerial (helicopter) pine site preparation activities on eight timber stands, totaling 1,016 acres on the Choctawhatchee River and Econfina Creek Water Management Areas (WMAs). The site preparation activity involves aerial application of a chemical herbicide on recent harvest (clearcut) sites to reduce upland oak and scrub vegetation competition in advance of longleaf pine planting activities.

The number of site preparation acres per Water Management Area and a brief description of the proposed site preparation activity is presented below for your information.

Pine Release/Site Preparation Activities

As part of the District's continuing efforts to restore District-owned uplands back to their natural state and condition, i.e. longleaf pine/wiregrass habitat, staff proposes to conduct chemical herbicide site preparation activities on approximately 1,016 acres of property on the following WMAs:

Water Management Area	Activity	Acres
Choctawhatchee River	Site Preparation	13
Econfina Creek	Site Preparation	1,003
	Total	1,016

The proposed site preparation stands contain varying densities of competing upland oak trees and scrub vegetation, e.g. turkey, bluejack, laurel and water oaks, and yaupon holly that can significantly impact longleaf pine restoration efforts. In order to prepare the sites for tree planting, staff proposes to aerially apply chemical herbicide to these stands. Based on site evaluations, staff recommends that Velpar® L (liquid) herbicide be applied to reduce this competition.

Staff's rationale for preparing these sites using aerially applied herbicide is listed below:

- Chemical site preparation of these stands will be significantly more cost effective and will result in less adverse impacts to the treatment sites than would occur under a mechanical treatment/burning scenario. In addition, soil disturbance will not occur and associated adverse impacts to groundcover will be minimal.
- Reduction of upland oak/scrub competition will increase first-year longleaf pine tubeling survival and lessen potential replanting costs on these xeric sites. Past studies on the Econfina Creek WMA resulted in a 20 25 percent increase in one-year survival for longleaf pine.
- Impacts to groundcover vegetation, especially wiregrass, should be minimal. As such, future groundcover restoration costs will be reduced significantly and in some cases may not be required.
- Most of these stands previously contained offsite sand or slash pine that were harvested by the District. These stands often lack the fine fuels necessary to conduct a "hot' site preparation burn needed to reduce vegetative competition for habitat restoration activities.
- Last, staff desires to conduct the most aesthetically pleasing, environmentally sound, cost-effective site preparation operations possible using public funds.

The herbicide being recommended for site preparation activities is Velpar® L. Velpar® L has a narrow application window of approximately 60 days to be effective for this purpose. As such, the application "window" for the proposed purchase order will be from May 1, 2013, through June 30, 2013.

The herbicide application rates for the proposed site preparation activity continue to be at significantly reduced rates as compared to what herbicide representatives call their "guaranteed" rate. The table below indicates the recommended application rates for site preparation activities on these stands.

Velpar® L

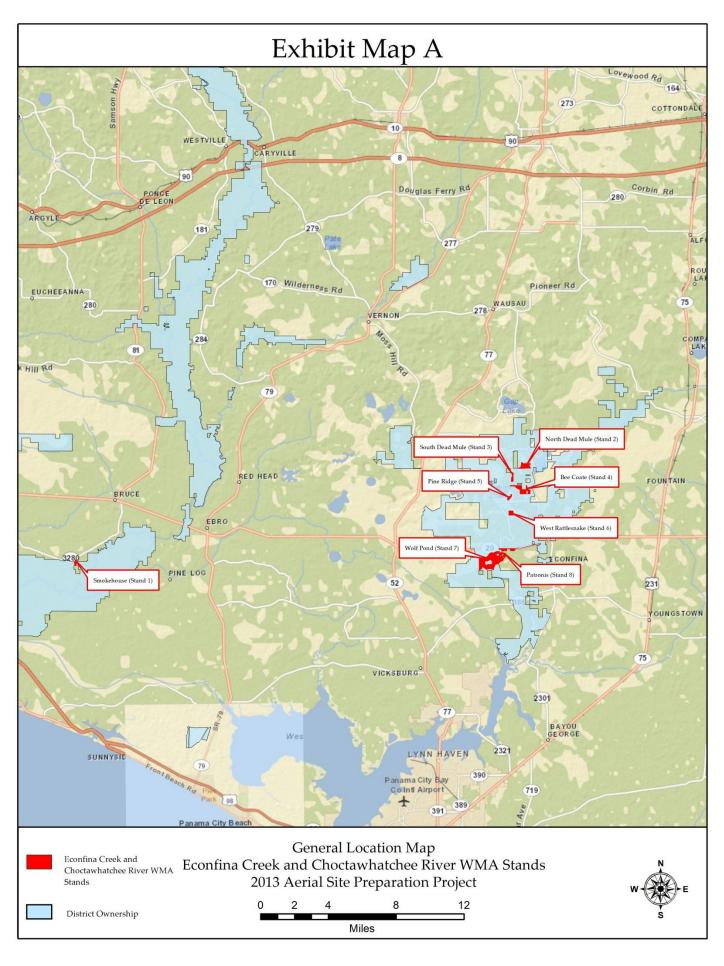
Site Preparation Rate

3.00 quarts per acre (eight stands)

According to research by other state and federal agencies and our direct experience, the reduced application rate of 3.00 quarts/acre will produce the District's desired effect upon the competing upland oak/scrub vegetation at a lower cost with fewer detrimental impacts to most groundcover species. This recommendation by staff is based on past experience along with many hours of product examination, consultation with other agencies, chemical experts, and input from the Florida Forest Service and The Nature Conservancy.

The chemicals selected for this work do not trans-locate; their active ingredients become inert within several days and will not adversely impact surface/ground water resources when properly applied. All chemical herbicides selected are EPA approved for site preparation activities, and according to chemical representatives, 85 percent of the existing wiregrass and broomsedge groundcover per stand will not be adversely impacted. In addition, adverse impacts to herbaceous and forb species should be minimized using these reduced application rates.

On April 9, 2013, at 2:30 p.m. EDT, the District will conduct the bid opening for the 2013 Site Preparation Project. The results of the bid opening will be provided in a supplement for the Governing Board at the April 11, 2013 meeting.



NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

<u>MEMORANDUM</u>

TO: Governing Board

THROUGH: Jonathan P. Steverson, Executive Director

Brett Cyphers, Assistant Executive Director

William O. Cleckley, Director, Division of Land Management and

Acquisition

FROM: Tyler L. Macmillan, Chief, Bureau of Land Management Operations

DATE: March 27, 2013

SUBJECT: Consideration of Florida Fish and Wildlife Conservation Commission Annual

Work Plan and Budget for the Sand Hill Lakes Mitigation Bank Cooperative

Management Agreement

Recommendation:

Staff recommends that the Governing Board approve the FWC Fiscal Year 2013-2014 Work Plan and Budget, subject to approval of the District's Fiscal Year 2013-2014 budget on September 26, 2013.

Background

Since 2005 the District has contracted with the Florida Fish and Wildlife Conservation Commission (FWC) to assist with the protection and management of the Sand Hill Lakes Mitigation Bank (Fitzhugh Carter) property, consistent with conditions of the state and federal mitigation bank permits. Under this agreement, the FWC provides comprehensive assessments of the property's fish and wildlife resources as they relate to managing the property's allowable public recreation opportunities and fulfilling the permit requirements. This includes, but is not limited to: operation of the fish/wildlife check station; regulation of public access and use; enhanced law enforcement for natural resource and general property protection; and ongoing fish and wildlife studies and assessments, with particular emphasis on rare, threatened, and endangered species and species of special concern.

The agreement provides for an annual assessment of FWC's activities and development of a Work Plan and Budget for the upcoming fiscal year. Coordinating with District staff, FWC project personnel developed the attached Work Plan and Budget for the FWC 2013-2014 fiscal year, which begins on July 1, 2013. District staff routinely assesses FWC's progress. The FWC has implemented all activities specified in the Work Plan. The property has been open to limited public hunting since 2005 and was opened to limited public fishing in 2007. The recreational activities on this property are highly regulated, as the mitigation permit requires management of the property through a check station system.

The proposed budget for the upcoming agreement period is \$111,499, which is slightly more (\$103.00) than the budget for the previous year. This increase is the result of check station operator needs that fluctuate slightly each year due to the number of public use hunting and fishing dates on the schedule.

Attachment: Work Plan/Budget

WORK PLAN AND BUDGET 2013 – 2014

(Hunting and Fishing)

Service/Product	<u>Description</u>	District <u>Costs/Expenditures</u>
FTE Fish and Wildlife Biologist (Biological Scientist III)	Develop and implement comprehensive fisheries and wildlife management program for the SHLMB. Duties include, but are not limited to, the collection of wildlife and fisheries data, preparation of annual reports, supervision of OPS Fish & Wildlife Technician and OPS Check Station Operators, coordination of volunteer program, and coordinate and conduct fish and wildlife surveys. Fish surveys include fyke nets, electroshocking, and Wegener rings. Wildlife surveys include deer, quail, gopher tortoise, amphibians & reptiles, small mammals, breeding & migratory birds, wading birds & waterfowl.	Base Salary\$ 37,369 Benefits (30.3%)\$ 11,323
OPS Fish and Wildlife Technician	Assist FTE Fish and Wildlife Biologist with multiple aspects of area management including, but not limited to, conducting fish and wildlife population surveys, maintenance of boats and boat ramps, coordination with visiting educational groups, and relieving check station operator(s) as needed.	2,080 hrs @ \$13.95/hr \$ 29,016
OPS Check Station Operators	Man Check Station during scouting, hunting, and fishing days. Duties include providing education and assistance to hunters and anglers checking into and out of check station (customer service/area public relations), collection of biological data from harvested game and fish, monitoring hunter/fisherman pressure (creel surveys and quota hunt use), issuance of angler provisions (boats, oars, PFD's, creel kits), and adherance to fisherman quotas & pond allocation limits.	3,050 hrs @ \$8.62/hr \$ 26,291
Estimated Operational Expenses	Boat operation costs during fish surveys, work and safety apparel, continuing education and training, fish & wildlife scientific survey materials, and equipment & supplies.	<u>\$ 7,500</u>
	Total	\$ 111,499

NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

<u>MEMORANDUM</u>

TO: Governing Board

FROM: Resource Management Division

Paul Thorpe, Resource Planning Section Director

DATE: March 28, 2013

SUBJECT: 2013 Water Supply Assessment Update (Informational Item)

Summary

Florida Statutes require the water management districts to evaluate needs for detailed regional water supply planning every five years. To support this evaluation, the Northwest Florida Water Management District is preparing an update to the District-wide Water Supply Assessment (WSA), which entails working with utilities, local governments and the public to update water demand projections through 2035 and to assess the availability of water resources to meet anticipated future needs. The results of the WSA, which will include recommendations for regional water supply planning, will be presented to the Governing Board for consideration in late 2013. During the April Governing Board meeting, staff will provide a broad overview of the WSA objectives and planning context and a schedule for the update.

Preface

Based on the five-year schedule, the District-wide Water Supply Assessment (WSA) is due to be updated in 2013. The purpose of the WSA is to evaluate whether existing and anticipated water sources across northwest Florida are sufficient to meet future demands while sustaining water resources and associated natural systems. This evaluation includes current estimates and future projections of water demand, along with an assessment of the status of surface and ground water resources.

Previous iterations of the WSA were developed in 1998, 2003 and 2008. A significant amount of work toward a new update has been accomplished over the past several months. This includes data collection, coordination with the U.S. Geological Survey (USGS) regarding water use estimates, initial data requests and communication with public supply utilities to obtain information in support of water demand projections, and development and refinement of analytical methods.

The analyses and results developed through the WSA provide the basis for determining whether regional water supply plans (RWSPs) are required for specific regions across the District. If the water needs of a particular region are causing or are likely to cause water resource problems over a 20-year planning horizon, the District is required to develop a RWSP for that region. The District uses RWSP's to plan for development of water supply alternatives to meet the anticipated future water needs.

Additionally, the estimates and projections of District-wide water demand that are developed through the WSA provide an important component of water supply metrics reported quarterly to the Department of Environmental Protection.

Background

The Northwest Florida Water Management District established seven planning regions in 1996 for the purpose of long-term water supply planning. These regions are illustrated in the figure below (Figure 1). The District completed its first WSA in 1998. Based on this document and subsequent action by the Governing Board, it was initially determined that only Region II (Santa Rosa, Okaloosa and Walton counties) required a RWSP. The primary resource concern in Region II is a pronounced drawdown in the coastal Floridan Aquifer, caused by long-term pumping of coastal wells and the associated threat of salt water intrusion and impairment of public water supply wells.

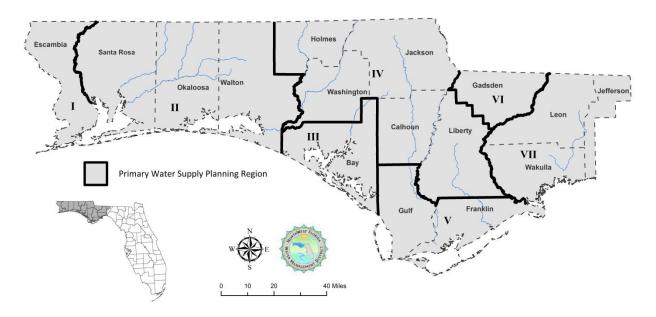


Figure 1. Northwest Florida Water Supply Planning Regions

In 2006, the Governing Board determined that issues affecting the adequacy and sustainability of traditional water supplies in coastal Franklin County, as well as the need for alternative surface water development in Gulf County, warranted development of a RWSP for Region V. In 2008, the Governing Board authorized development of a RWSP for Region III (Bay County). These two RWSPs were completed during 2007 and 2008, respectively. The most recent WSA update, with water demand projections extended to 2030, was completed in 2008.

Statutory Basis and Requirements

Section 373.036, Florida Statutes (F.S.), requires a District Water Management Plan (DWMP) to be updated every five years and that it include a District-wide WSA. As of 2010, the District has deferred updates to the DWMP in favor of developing a strategic plan as authorized under section 373.036(2)(e), F.S. This section makes the strategic plan option available to the Governing Board provided that nothing "...affects any other provision or requirement of law concerning the completion of the regional water supply plan."

Section 373.709, F.S., requires that water supply planning be conducted for any water supply planning region where existing sources of water are not adequate to supply water for "all existing and future reasonable-beneficial uses and to sustain the water resources and related natural systems for the planning period." The section requires at least a 20-year planning horizon for the RWSP.

Section 373.709(1), F.S., requires that the Governing Board revisit at least once every five years a determination that initiation of a RWSP is not needed for any region. The Governing Board most recently approved a determination of regions requiring a RWSP on May 28, 2009. The Governing Board's direction at that time was to continue implementation of RWSPs for regions II, III, and V, and that regional water supply planning was not required for other regions of the District.

2008 Water Supply Assessment

For the 2008 WSA, water use was estimated for 2005 and future water needs were projected at the county level through 2030 for the following categories of water use: public supply; domestic self-supply and small public water systems; agricultural self-supply; recreational self-supply; industrial, commercial, and institutional self-supply; and thermoelectric power generation.

The 2008 WSA estimated 2005 water use within the Northwest Florida Water Management District at approximately 347 million gallons per day (mgd) (Table 1). The largest use category was public supply, which accounted for 164 mgd or 47 percent of all water use. The second largest use category was the combined category of industrial/commercial/institutional water use, which accounted for approximately 19 percent of total water use. Agricultural irrigation was third largest at about 14 percent of the total water use. The counties with the greatest water use were Escambia County (92 mgd), followed by Bay County (66 mgd), Leon County (44 mgd), and Jackson County (39 mgd). The 2005 district-wide average uniform gross per capita water use for public supply was estimated at 145 gallons per capita per day. The projections indicated an overall increase in water use from 2005 to 2030 at about 43 percent.

Table 1 Estimated and Projected Change in Total Water Use by Category, 2005-2030*

Water Use Category	2005 Water Use (mgd)	% of Total	Water Use 2030 (mgd)	% of Total	Increase 2005-2030	% Increase 2005-2030
Public Supply	163.50	47%	258.40	52%	94.91	58%
Domestic Self-Supply	22.39	6%	30.78	6%	8.38	37%
Commercial-Industrial-						
Institutional	66.16	19%	91.14	18%	24.99	38%
Recreational Irrigation	17.34	5%	21.92	4%	4.59	26%
Agricultural Irrigation	48.63	14%	54.69	11%	6.06	12%
Power Generation	28.53	8%	39.50	8%	10.97	38%
Total	346.55	100%	496.44	100%	149.89	43%

^{*} Projections as of 2008

The 2008 WSA concluded that existing and reasonably-anticipated future water supply sources were generally sufficient to meet projected future water needs while sustaining water resources and associated natural systems throughout northwest Florida. To ensure this, RWSPs would continue to be implemented for Regions II, III, and V. No new RWSPs were recommended.

2013 Water Supply Assessment

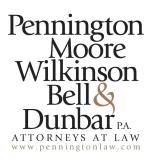
The 2013 update to the WSA is already underway. These five-year updates provide an opportunity to reassess current and future water needs, as well as conditions of existing water supply sources and related natural systems. Current trends in water demands will be identified so that adjustments can be made, as

Water Supply Assessment Update

necessary, in planning and water resource development to ensure that sufficient water is identified from sustainable sources.

Anticipated Schedule

The current assessment will extend water demand projections to 2035. Data collection and analysis are continuing as of March 2013. It is anticipated that initial water demand projections and resource assessments will be complete by early summer. Data will subsequently be made available for review by utilities, local governments, and the public. It is anticipated that the WSA will be provided for Governing Board consideration in October-November 2013.



To: Northwest Florida Water Management District Governing Board

From: Kevin X. Crowley, General Counsel

Date: March 27, 2013

Re: Legal Counsel Report

- 1) Helen J. Crenshaw v. Vista of Fort Walton Beach and Northwest Florida Water Management District, DOAH Case No. 12-3280. This is an administrative action in which Mrs. Crenshaw filed an amended petition for an administrative hearing challenging the issuance of a surface water management permit to Vista of Fort Walton Beach/James Busby for a construction project in DeFuniak Springs. Administrative Law Judge D.R. Alexander has been assigned to the case. The final hearing took place on January 22, 2013. The parties' proposed recommended orders were due on March 6, 2013. The Administrative Law Judge issued his Recommended Order on March 11, 2013.
- 2) <u>Crenshaw, et. al. v. City of DeFuniak Springs, et al.</u>, United States District Court for the Northern District of Florida, Case No. 3:13cv50-MCR/EMT. This is a pro se civil rights complaint directed to officials and employees of the City of DeFuniak Springs.

The Northwest Florida Water Management District is a named defendant although the complaint contains no allegations against the District.

STATE OF FLORIDA NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT

HELEN J.	CRENSH	AW,
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Petitioner,

VS.

NFWMD Permit No. 04-2012-0013G DOAH Case No. 12-3280

VISTA OF FORT WALTON BEACH, LLC, AND NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT,

Respondents.

FINAL ORDER

Pursuant to notice, the Division of Administrative Hearings, by its designated Administrative Law Judge ("ALJ"), D. R. Alexander, held a formal administrative hearing in this matter on January 22, 2013, in DeFuniak Springs, Florida. On March 11, 2013, the ALJ submitted a Recommended Order ("RO") to the Northwest Florida Water Management District ("District"). Petitioner Helen J. Crenshaw ("Petitioner") timely filed exceptions to the Recommended Order. This matter came before the Governing Board of the District on April 11, 2013 for final agency action and entry of a Final Order herein.

1. STATEMENT OF THE ISSUE

The general issue before the District is whether to adopt the Recommended Order as the District's Final Order, or to reject or modify the Recommended Order in whole or in part, in accordance with Section 120.57(1)(1), Florida Statutes. The specific issue is whether Surface Water Management Permit No. 04-2012-0013G ("Permit"), authorizing the construction of an

earthen embankment dam and impoundment to impound stormwater runoff from a proposed commercial development in the City of DeFuniak Springs, Walton County, Florida, should be issued by the District to Vista of Fort Walton Beach, LLC ("Vista"). The ALJ recommended that the District enter a final order approving the issuance of the Permit to Vista.

2. STANDARD OF REVIEW

The rules regarding an agency's consideration of and action on exceptions to a recommended order are well established in Florida law. Section 120.57(1)(1), Florida Statutes, establishes specific standards for agency review of findings of fact as well as for agency review of conclusions of law.

Review of Findings of Fact

A reviewing agency may not reject or modify findings of fact, unless the agency first determines, from a review of the entire record, and states with particularity in the order, that the findings of fact were not based on competent substantial evidence or that the proceedings below did not comply with essential requirements of law. See §120.57(1)(1), Fla. Stat. The term "competent substantial evidence" means evidence sufficiently relevant and material that a reasonable mind would accept it as adequate to support the conclusion reached. See *Perdue v. TJ Palm Associates, Ltd.*, 755 So. 2d 660, 665-666 (Fla. 4th DCA 1999), quoting from and following *Degroot v. Sheffield*, 95 So. 2d 912, 916 (Fla. 1957). The term "competent substantial evidence" refers to the existence of some quantity of evidence for each essential element of a finding and to the legality and admissibility of that evidence. See *Scholastic Book Fairs, Inc. v. Unemployment Appeals Comm 'n.*, 671 So 2d 287, 289 n.3 (Fla. 5th DCA 1996).

An agency may not disturb a finding of fact supported by any competent substantial evidence from which the finding could be reasonably inferred. See *Freeze v. Dep't of*

Transportation, 556 So. 2d 1204, 1205 (Fla. 5th DCA 1990); and *Berry v. Dep't of Envtl. Reg.*, 530 So. 2d 1019, 1022 (Fla. 4th DCA 1988). The Governing Board may not reweigh evidence admitted in the proceeding below, may not resolve conflicts in the evidence and may not judge the credibility of witnesses or otherwise interpret evidence anew. See *Save Anna Maria, Inc. v. Dep't of Transportation*, 700 So. 2d 113, 118 (Fla. 2d DCA 1997; and *Brown v. Criminal Justice Standards & Training Comm'n*, 667 So. 2d 977, 979 (Fla. 4th DCA 1996). The standard is not whether the record contains evidence contrary to the findings of fact in the recommended order, but whether any competent substantial evidence supports each finding in issue. See *Florida Sugar Cane League v. State Siting Bd.*, 580 So. 2d 846, 851 (Fla. 1st DCA 1991).

Review of Conclusions of Law

The Governing Board may reject or modify the conclusions of law over which it has substantive jurisdiction and interpretations of administrative rules over which it has substantive jurisdiction, provided the reasons for such rejection or modification are stated with particularity and the Governing Board finds that such rejection or modification is as or more reasonable that the ALJ's conclusion or interpretation. See §120.57(1)(1), Fla. Stat.

The Governing Board lacks subject matter jurisdiction to overturn an ALJ's rulings on procedural and evidentiary issues. See *Barfield v. Dep't of Health*, 805 So. 2d 1008, 1012 (Fla. 1st DCA 2001) (the agency lacked jurisdiction to overturn an ALJ's evidentiary ruling); and *Lane v. Dep't of Envtl. Protection*, 29 F.A.L.R. 4063 (DEP 2007) (the agency has no substantive jurisdiction over procedural issues, such as whether an issue was properly raised, and over an ALJ's evidentiary rulings); and *Lardas v. Dep't of Envtl. Protection*, 28 F.A.L.R. 3844, 3846 (evidentiary rulings of the ALJ concerning the admissibility and competency of evidence are not matters within the agency's substantive jurisdiction).

In issuing its Final Order, the Governing Board is not required to rule on an exception that does not clearly identify the disputed portion of the recommended order by page number or paragraph, that does not identify the legal basis for the exception, or that does not include appropriate and specific citations to the record. See §120.57(1)(k), Fla. Stat.

3. RULINGS ON EXCEPTIONS

Petitioner's Exception No. 1

Petitioner's first exception reargues Petitioner's conclusory statements made at hearing that water levels of the wetlands area near or on Petitioner's property have been affected by Vista's improvement of its property. This exception does not clearly identify the disputed portion of the recommended order by page number or paragraph, does not identify the legal basis for the exception, and does not include appropriate and specific citations to the record. Therefore, pursuant to Section 120.57(1)(k), Florida Statutes, the Governing Board need not rule on this exception. Moreover, the fact that there may be testimony contrary to the finding of fact made by the ALJ does not render the finding invalid. The standard is not whether the record contains evidence contrary to the findings of fact in the RO, but whether any competent substantial evidence supports the finding(s) in issue. See Florida Sugar Cane League v. State Siting Bd., 580 So. 2d 846, 851 (Fla. 1st DCA 1991). The Governing Board may not reweigh evidence admitted in the hearing, may not resolve conflicts in evidence and may not judge the credibility of witnesses or otherwise interpret evidence anew. See Save Anna Maria, Inc. v. Dep't of Transportation, 700 So. 2d 113, 118 (Fla. 2d DCA 1997). Consequently, Petitioner's Exception No. 1 is denied.

Petitioner's Exception No. 2

Petitioner's second exception appears to take issue with the last sentence of Paragraph 6 of the RO, a finding of fact, which states, "In a broader sense, she [Petitioner] appears to be opposed to any commercial development on Vista's property." See RO, page 5. As previously set forth, in reviewing a finding of fact the Governing Board may not reweigh evidence admitted in the hearing, may not resolve conflicts in evidence and may not judge the credibility of witnesses or otherwise interpret evidence anew. See *Save Anna Maria, Inc. v. Dep't of Transportation*, 700 So. 2d 113, 118 (Fla. 2d DCA 1997). Consequently, Petitioner's Exception No. 2 is denied.

Petitioner's Exception No. 3

Petitioner's third exception again reargues Petitioner's factual position at hearing that the wetlands area near or on Petitioner's property has been impacted by Vista's improvement of its property. This exception fails to comply with the requirements of Section 120.57(1)(k), Florida Statutes, and further reargues a finding of fact made by the ALJ. For the reasons set forth in the denials of Petitioner's first two exceptions, Petitioner's Exception No. 3 is denied.

Petitioner's Exception No. 4

Petitioner's fourth exception takes issue with the weight given by the ALJ to the testimony of certain witnesses. This exception fails to comply with the requirements of Section 120.57(1)(k), Florida Statutes, and further reargues a finding of fact made by the ALJ. For the reasons set forth in the denials of Petitioner's first two exceptions, Petitioner's Exception No. 4 is denied.

Petitioner's Exception No. 5

Petitioner's fifth exception attempts to make an *adverse possession* argument pursuant to Section 95.16, Florida Statutes. This exception fails to comply with the requirements of Section 120.57(1)(k), Florida Statutes. Moreover, as noted in the preliminary discussion of this agency's authority regarding review of the ALJ's conclusions of law, Section 120.57(1)(l), Florida Statutes, provides that Governing Board may only modify or reject those conclusions of law *over which it has substantive jurisdiction*. As correctly noted by the ALJ in the RO at Paragraph 12, page 8, the Governing Board does not have jurisdiction over the type of dispute argued by Petitioner in her fifth exception because such can only be resolved in circuit court, and not in an administrative forum. See §26.012(2)(g), Fla. Stat. Consequently, Petitioner's Exception No. 5 is denied.

FINAL ORDER

ACCORDINGLY, IT IS HEREBY ORDERED THAT:

- 1. The Recommended Order dated March 11, 2013, a copy of which is attached hereto as Exhibit "A," is adopted in its entirety.
- 2. The Northwest Florida Water Management District approves the issuance of Surface Water Management System Permit No. 04-2012-0013G to Vista of Fort Walton Beach, LLC.

DONE AND ORDERED this <u>11th</u> day of April, 2013, in Havana, Florida.

	NORTHWEST FLORIDA WA MANAGEMENT DISTRICT	NORTHWEST FLORIDA WATER MANAGEMENT DISTRICT		
	George Roberts Governing Board Chair			
RENDERED this	day of	_, 2013		
	District Clerk			